

1 **BEFORE THE REVIEW COMMITTEE OF THE ARIZONA MEDICAL BOARD**

2 In the Matter of

3 **MICHAEL S. KUNTZELMAN, M.D.**

4 Holder of License No. 13565
5 For the Practice of Allopathic Medicine
6 In the State of Arizona.

Case No. MD-18-0863A, MD-19-0723A,
MD-19-0954A, MD-20-0049A

**FINDINGS OF FACT, CONCLUSIONS
OF LAW AND ORDER FOR DECREE
OF CENSURE AND PROBATION WITH
PRACTICE RESTRICTION**

7 The Review Committee of the Arizona Medical Board ("Board") considered this
8 matter at its public meeting on December 3, 2020. Michael S. Kuntzelman, M.D.
9 ("Respondent"), appeared before the Review Committee for a Formal Interview pursuant
10 to the authority vested in the Board by A.R.S. § 32-1451(P). The Review Committee voted
11 to issue Findings of Fact, Conclusions of Law and Order for Decree of Censure and
12 Probation with Practice Restriction after due consideration of the facts and law applicable
13 to this matter.

13 **FINDINGS OF FACT**

14 1. The Board is the duly constituted authority for the regulation and control of
15 the practice of allopathic medicine in the State of Arizona.

16 2. Respondent is the holder of license number 13565 for the practice of
17 allopathic medicine in the State of Arizona.

18 3. The Board initiated case numbers MD-18-0863A, MD-19-0723A, MD-19-
19 0954A and MD-20-0049A pursuant to the Board's Findings of Fact, Conclusions of Law
20 and Order for Letter of Reprimand and Probation with Practice Restriction issued on
21 November 8, 2017 in case MD-16-1257A ("Order") due to inappropriate prescribing and
22 treatment of several patients at a Suboxone Clinic. The Order restricted Respondent's
23 controlled substances prescribing to Suboxone or buprenorphine for the purposes of
24 addiction treatment, and required chart reviews through a Board-approved monitoring
25 company.

1 4. In each of the cases referenced herein, the monitoring company found
2 deficiencies in Respondent's documentation and/or identified patients for whom
3 Respondent failed to meet generally accepted standards of practice.

4 5. Based on concerns raised during the monitoring company's reviews in these
5 cases, Board staff requested Medical Consultant ("MC") review to further address whether
6 Respondent's treatment of the patients met generally acceptable standards of care.

7 **MD-18-0863A**

8 6. An MC reviewed Respondent's care and treatment of five patients.

9 7. LD initiated care at the Suboxone Clinic in April of 2017 for opioid use
10 disorder and Respondent prescribed Suboxone 8/2mg film three times daily. VR initiated
11 care with the Suboxone Clinic in January of 2018 for opioid use disorder and Respondent
12 prescribed Suboxone 8/2mg three films daily. JL initiated care with the Suboxone Clinic in
13 March of 2018 for opioid use disorder and Respondent prescribed Suboxone 8/2mg three
14 times daily. DS initiated care with the Suboxone Clinic in January of 2018 for opioid use
15 disorder and Respondent prescribed Suboxone 8/2mg three times daily. RB initiated care
16 with the Suboxone Clinic in February 2018 for opioid use disorder and Respondent
17 prescribed Suboxone 8/2mg four times daily. Urine drug screens appear to have been
18 performed weekly and the results were reported 2-3 weeks later.

19 8. During the course of the Board's investigation, a complaint was received
20 from the Drug Enforcement Agency ("DEA") indicating that Respondent authorized a total
21 of seven prescriptions for Lyrica for one patient for the period of March 7, 2018 to August
22 15, 2018 in violation of the Board's Order. Respondent acknowledged responsibility for
23 writing and authorizing the prescriptions, and indicated that he was not aware that Lyrica
24 (pregabalin) is a scheduled V controlled substance.

25

1 9. The MC found that in all five cases, Respondent prescribed the maximum
2 recommended dose of Suboxone without clinical justification. The MC found that urine
3 drug screens were rarely current and that Respondent did not address aberrant results.

4 10. The standard of care prohibits a physician from prescribing the maximum
5 recommended dose of Suboxone without clinical justification. Respondent deviated from
6 this standard of care by prescribing the maximum recommended dose of Suboxone
7 without clinical justification for the five patients.

8 11. The standard of care requires a physician to address aberrant urinary drug
9 screens. Respondent deviated from this standard of care by failing to address aberrant
10 urinary drug screens for all five patients.

11 12. The standard of care requires a physician to adequately monitor the
12 Controlled Substance Prescription Monitoring Program ("CSPMP"). Respondent deviated
13 from the standard of care by failing to monitor the CSPMP for all five patients.

14 13. There was the potential for patient harm in all five patients in that over
15 utilization could incur undue drain on the patients' finances and time.

16 **MD-19-0723A**

17 14. An MC reviewed Respondent's care and treatment of Patients EL and JP.

18 15. Patient EL was a 24 year-old male who established care at the Clinic in July,
19 2018. Respondent prescribed EL Suboxone 8/2 mg film twice daily as needed and
20 Clonidine 0.1 mg three times daily. EL reported obtaining a medical marijuana card. EL
21 discontinued treatment in December, 2018 and returned on July 11, 2019 reporting a
22 relapse the previous April and recent heroin use. Respondent prescribed EL Suboxone
23 8/2 film daily as needed and Clonidine 0.1 mg three times daily. On July 18, 2019 EL
24 complained of withdrawal symptoms of chills and stomach discomfort and requested a
25 dose increase. Respondent increased EL's Suboxone to 8/2 mg 2 films daily.

1 16. JP was a 39 year-old male patient who established care at the Clinic in
2 September, 2016 for opioid use disorder. JP had transferred from another provider and
3 reported stability on Suboxone, with a dose of 12-16mg daily for 2.5 years, noting anxiety
4 with lower doses. Respondent assumed JP's care in March 2018. JP's asked that his
5 Suboxone not be decreased. Respondent prescribed Suboxone 8/2mg ½ tablet daily and
6 sertraline 100mg daily. In January 2019, Respondent increased the Suboxone to 8/2mg ¾
7 tablet daily and discontinued the sertraline and prescribed citalopram 20mg daily.

8 17. The standard of care requires a physician to perform and monitor urinary
9 drug screens prior to prescribing chronic narcotic therapy. Respondent deviated from this
10 standard of care by failing to perform and monitor urinary drug screens prior to prescribing
11 chronic narcotic therapy for patient JP.

12 18. There was the potential for patient harm in that Respondent failed to check
13 JP's drug screens to monitor for possible relapse with potential for drug interaction and
14 diversion.

15 **MD-19-0954A**

16 19. An MC reviewed Respondent's care and treatment of patients HG and PO.

17 20. HG was a 39 year-old female patient who was an established patient of the
18 Clinic being treated for opioid use disorder. In March 2018, Respondent assumed HG's
19 care and continued HG's Suboxone dosage of 2/0.5mg daily. HG was seen monthly by
20 Respondent at consistent Suboxone dosage.

21 21. PO was a 60 year-old male patient who initiated care with the Clinic in
22 February 2019 for opioid dependency. Respondent saw PO one time on April 12, 2019,
23 and noted that PO's treatment with his regular provider had been interrupted due to loss of
24 insurance. Respondent continued PO's Suboxone 8mg/2mg with notation of a bridge to
25 appointment with PO's regular provider the following week.

1 22. With regard to patient HG, the MC found that Respondent failed to perform
2 and monitor urinary drug screens prior to chronic narcotic therapy. With regard to patient
3 PO, the MC found that Respondent did not adequately document the dose of Suboxone
4 prescribed, and that he did not document any potential relapse while PO had a gap in
5 treatment and drug screens were not checked.

6 23. The standard of care requires a physician to perform and monitor urinary
7 drug screens prior to prescribing chronic therapy. Respondent deviated from this standard
8 of care for Patient HG by failing to perform and monitor urinary drug screens prior to
9 prescribing chronic narcotic therapy.

10 24. There was the potential for patient harm in that HG could have relapsed
11 without the physician's knowledge as drug screens were not being checked.

12 **MD-20-0049A**

13 25. An MC reviewed Respondent's care and treatment of patient LM.

14 26. LM was a 24 year old male who was an established patient of the Clinic. On
15 May 4, 2018, Respondent assumed LM's care from another provider and continued LM's
16 Suboxone at 8/2 mg sublingual twice daily. On June 1, 2018 Respondent increased LM's
17 Suboxone to 8/2, 2.5 films daily. LM's June UDS was subsequently found to be positive
18 for an illicit substance. LM was advised that aberrant UDS results could jeopardize
19 Suboxone prescriptions. LM returned in August, 2018 after a relapse and was treated by
20 Respondent through December, 2019. On multiple occasions, LM was noted to have
21 aberrant UDS results.

22 27. The MC found that Respondent prescribed high-dose Suboxone for LM
23 without a clinical justification. The MC noted that LM's ongoing amphetamine use
24 remained an issue for many months, and stated that the patient should have either
25 received a higher level of care or been terminated from treatment. The MC further noted

1 that Respondent should be documenting all drug screen results including monitoring for
2 Suboxone.

3 28. The standard of care prohibits a physician from prescribing high-dose
4 Suboxone without a clinical justification and to refer a patient for an elevated level of care
5 and/or terminate treatment when necessary. Respondent deviated from this standard of
6 care by prescribing high-dose Suboxone without a clinical justification and by failing to
7 recognize the need for LM to receive a higher level of care or termination after multiple
8 aberrant UDS results.

9 29. During a Formal Interview on these matters, Respondent testified regarding
10 his care and treatment of the patients at issue, and his efforts at improving his practice
11 during his period of probation.

12 30. During that same Formal Interview, Review Committee members recognized
13 the good intentions of the Respondent, but expressed concern that Respondent's practice
14 continued to fall below the standard of care. Committee members agreed that while there
15 had been progress in Respondent's practices, the public would be best protected if
16 Respondent was prohibited from prescribing controlled substances for a period of time.

17 CONCLUSIONS OF LAW

18 1. The Board possesses jurisdiction over the subject matter hereof and over
19 Respondent.

20 2. The conduct and circumstances described above constitute unprofessional
21 conduct pursuant to A.R.S. § 32-1401(27)(e) ("Failing or refusing to maintain adequate
22 records on a patient.").

23 3. The conduct and circumstances described above constitute unprofessional
24 conduct pursuant to A.R.S. § 32-1401(27)(r) ("Committing any conduct or practice that is
25 or might be harmful or dangerous to the health of the patient or the public.").

1 4. The conduct and circumstances described in MD-18-0863A above constitute
2 unprofessional conduct pursuant to A.R.S. § 32-1401(27)(s) ("Violating a formal order,
3 probation, consent agreement or stipulation issued or entered by the board or its executive
4 director under the provisions of this chapter.").

5 **ORDER**

6 IT IS HEREBY ORDERED THAT:

- 7 1. Respondent is issued a Decree of Censure.
8 2. Respondent is placed on Probation for a period of 5 years with the following terms
9 and conditions:

10 **a. Practice Restriction**

11 Respondent's practice is restricted in that he is prohibited from prescribing
12 controlled substances in the State of Arizona during the period of this Order. Board staff
13 or its agents may conduct periodic chart reviews to monitor Respondent's compliance with
14 this Board Order.

15 **b. Obey All Laws**

16 Respondent shall obey all state, federal and local laws, all rules governing the
17 practice of medicine in Arizona, and remain in full compliance with any court ordered
18 criminal probation, payments and other orders.

19 **c. Tolling**

20 In the event Respondent should leave Arizona to reside or practice outside the
21 State or for any reason should Respondent stop practicing medicine in Arizona,
22 Respondent shall notify the Executive Director in writing within ten days of departure and
23 return or the dates of non-practice within Arizona. Non-practice is defined as any period of
24 time exceeding thirty days during which Respondent is not engaging in the practice of
25

1 medicine. Periods of temporary or permanent residence or practice outside Arizona or of
2 non-practice within Arizona, will not apply to the reduction of the probationary period.

3 **d. Probation Termination**

4 Prior to the termination of Probation, Respondent must submit a written request to
5 the Board for release from the terms of this Order. Respondent's request for release will
6 be placed on the next pending Board agenda, provided a complete submission is received
7 by Board staff no less than 30 days prior to the Board meeting. Respondent's request for
8 release must provide the Board with evidence establishing that he has successfully
9 satisfied all of the terms and conditions of this Order. The Board may require any
10 combination of examinations and/or evaluations in order to determine whether or not
11 Respondent is safe to prescribe controlled substances. The Board may continue the
12 Practice Restriction and Probation or take any other action consistent with its statutory and
13 regulatory authority.

14 3. The Board retains jurisdiction and may initiate new action against Respondent
15 based upon any violation of this Order. A.R.S. § 32-1401(27)(s).

16 **RIGHT TO PETITION FOR REHEARING OR REVIEW**

17 Respondent is hereby notified that he has the right to petition for a rehearing or
18 review. The petition for rehearing or review must be filed with the Board's Executive
19 Director within thirty (30) days after service of this Order. A.R.S. § 41-1092.09(B). The
20 petition for rehearing or review must set forth legally sufficient reasons for granting a
21 rehearing or review. A.A.C. R4-16-103. Service of this order is effective five (5) days after
22 date of mailing. A.R.S. § 41-1092.09(C). If a petition for rehearing or review is not filed,
23 the Board's Order becomes effective thirty-five (35) days after it is mailed to Respondent.

1 Respondent is further notified that the filing of a motion for rehearing or review is
2 required to preserve any rights of appeal to the Superior Court.

3 DATED AND EFFECTIVE this 11th day of February, 2021.
4

5 ARIZONA MEDICAL BOARD

6
7 By Patricia E. McSorley
8 Patricia E. McSorley
Executive Director

9 EXECUTED COPY of the foregoing mailed
10 this 11th day of February, 2021 to:

11 Kathleen Rogers
12 Slutes, Sakrison & Rogers PC
13 4801 E Broadway Blvd, Suite 301
Tucson, Arizona 85711
Attorney for Respondent

14 ORIGINAL of the foregoing filed
15 this 11th day of February, 2021 with:

16 Arizona Medical Board
17 1740 West Adams, Suite 4000
Phoenix, Arizona 85007

18 Michelle Hobbes
19 Board staff