

**BEFORE THE
MEDICAL BOARD OF CALIFORNIA
DEPARTMENT OF CONSUMER AFFAIRS
STATE OF CALIFORNIA**

In the Matter of the Accusation)
Against:)
)
)
Marc Graff, M.D.)
)
Physician's and Surgeon's)
Certificate No. G 30278)
)
Respondent)
_____)

Case No. 04-2011-216350

DECISION

The attached Stipulated Settlement and Disciplinary Order is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on August 16, 2013.

IT IS SO ORDERED: July 17, 2013.

MEDICAL BOARD OF CALIFORNIA



Barbara Yaroslavsky, Chair
Panel A

1 KAMALA D. HARRIS
Attorney General of California
2 ROBERT MCKIM BELL
Supervising Deputy Attorney General
3 TAN N. TRAN
Deputy Attorney General
4 State Bar No. 197775
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Attorneys for Complainant
7

8 **BEFORE THE**
MEDICAL BOARD OF CALIFORNIA
DEPARTMENT OF CONSUMER AFFAIRS
9 **STATE OF CALIFORNIA**

10 In the Matter of the Accusation Against:

Case No. 04-2011-216350

11 **Marc Graff, M.D.**
12 **10830 Chimineas Avenue**
13 **Northridge, CA 91326**
Physician's and Surgeon's Certificate No. G
30278

OAH No. 2012090825

STIPULATED SETTLEMENT AND
DISCIPLINARY ORDER

14 Respondent.
15

16
17 IT IS HEREBY STIPULATED AND AGREED by and between the parties to the above-
18 entitled proceedings that the following matters are true:

19 PARTIES

20 1. Linda K. Whitney (Complainant) is the Executive Director of the Medical Board of
21 California. She brought this action solely in her official capacity and is represented in this matter
22 by Kamala D. Harris, Attorney General of the State of California, by Tan N. Tran, Deputy
23 Attorney General.

24 2. Respondent Marc Graff, M.D. (Respondent) is represented in this proceeding by
25 attorneys Thomas A. Mesereau, Jr. and Susan C. Yu, whose address is: Mesereau & Yu, LLP,
26 10390 Santa Monica Blvd., Ste. 220, Los Angeles, CA 90025.

27 3. On or about July 18, 1975, the Medical Board of California issued Physician's and
28 Surgeon's Certificate No. G 30278 to Respondent. The Physician's and Surgeon's Certificate was

1 in full force and effect at all times relevant to the charges brought in Accusation No. 04-2011-
2 216350 and will expire on November 30, 2014, unless renewed.

3 JURISDICTION

4 4. Accusation No. 04-2011-216350 was filed before the Medical Board of California
5 (Board), Department of Consumer Affairs, and is currently pending against Respondent. The
6 Accusation and all other statutorily required documents were properly served on Respondent on
7 August 30, 2012. Respondent timely filed his Notice of Defense contesting the Accusation.

8 5. A copy of Accusation No. 04-2011-216350 is attached as exhibit A and incorporated
9 herein by reference.

10 ADVISEMENT AND WAIVERS

11 6. Respondent has carefully read, fully discussed with counsel, and understands the
12 charges and allegations in Accusation No. 04-2011-216350. Respondent has also carefully read,
13 fully discussed with counsel, and understands the effects of this Stipulated Settlement and
14 Disciplinary Order.

15 7. Respondent is fully aware of his legal rights in this matter, including the right to a
16 hearing on the charges and allegations in the Accusation; the right to be represented by counsel at
17 his own expense; the right to confront and cross-examine the witnesses against him; the right to
18 present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel
19 the attendance of witnesses and the production of documents; the right to reconsideration and
20 court review of an adverse decision; and all other rights accorded by the California
21 Administrative Procedure Act and other applicable laws.

22 8. Respondent voluntarily, knowingly, and intelligently waives and gives up each and
23 every right set forth above.

24 CULPABILITY

25 9. Respondent does not contest that at an administrative hearing, complainant could
26 establish a *prima facie* case with respect to the charges and allegations contained in Accusation
27 No. 04-2011-216350, and that he has thereby subjected his Physician's and Surgeon's Certificate
28 No. G 30278 to disciplinary action.

1 **DISCIPLINARY ORDER**

2 IT IS HEREBY ORDERED that Physician's and Surgeon's Certificate No. G 30278 issued
3 to Respondent Marc Graff, M.D. is revoked. However, the revocation is stayed and Respondent
4 is placed on probation for five (5) years on the following terms and conditions.

5 1. **CONTROLLED SUBSTANCES - PARTIAL RESTRICTION.** Respondent shall not
6 order, prescribe, dispense, administer, furnish, or possess any controlled substances as listed in
7 Schedule(s) II and III of the California Uniform Controlled Substances Act.

8 Respondent shall not issue an oral or written recommendation or approval to a patient or a
9 patient's primary caregiver for the possession or cultivation of marijuana for the personal medical
10 purposes of the patient within the meaning of Health and Safety Code section 11362.5.

11 If Respondent forms the medical opinion, after an appropriate prior examination and a
12 medical indication, that a patient's medical condition may benefit from the use of marijuana,
13 Respondent shall so inform the patient and shall refer the patient to another physician who,
14 following an appropriate prior examination and a medical indication, may independently issue a
15 medically appropriate recommendation or approval for the possession or cultivation of marijuana
16 for the personal medical purposes of the patient within the meaning of Health and Safety Code
17 section 11362.5. In addition, Respondent shall inform the patient or the patient's primary
18 caregiver that Respondent is prohibited from issuing a recommendation or approval for the
19 possession or cultivation of marijuana for the personal medical purposes of the patient and that
20 the patient or the patient's primary caregiver may not rely on Respondent's statements to legally
21 possess or cultivate marijuana for the personal medical purposes of the patient. Respondent shall
22 fully document in the patient's chart that the patient or the patient's primary caregiver was so
23 informed. Nothing in this condition prohibits Respondent from providing the patient or the
24 patient's primary caregiver information about the possible medical benefits resulting from the use
25 of marijuana.

26 2. **CONTROLLED SUBSTANCES- MAINTAIN RECORDS AND ACCESS TO**
27 **RECORDS AND INVENTORIES.** Respondent shall maintain a record of all controlled
28 substances ordered, prescribed, dispensed, administered, or possessed by Respondent, and any

1 recommendation or approval which enables a patient or patient's primary caregiver to possess or
2 cultivate marijuana for the personal medical purposes of the patient within the meaning of Health
3 and Safety Code section 11362.5, during probation, showing all the following: 1) the name and
4 address of patient; 2) the date; 3) the character and quantity of controlled substances involved;
5 and 4) the indications and diagnosis for which the controlled substances were furnished.

6 Respondent shall keep these records in a separate file or ledger, in chronological order. All
7 records and any inventories of controlled substances shall be available for immediate inspection
8 and copying on the premises by the Board or its designee at all times during business hours and
9 shall be retained for the entire term of probation.

10 3. EDUCATION COURSE. Within 60 calendar days of the effective date of this
11 Decision, and on an annual basis thereafter, Respondent shall submit to the Board or its designee
12 for its prior approval educational program(s) or course(s) which shall not be less than 40 hours
13 per year, for each year of probation. The educational program(s) or course(s) shall be aimed at
14 correcting any areas of deficient practice or knowledge and shall be Category I certified. The
15 educational program(s) or course(s) shall be at Respondent's expense and shall be in addition to
16 the Continuing Medical Education (CME) requirements for renewal of licensure. Following the
17 completion of each course, the Board or its designee may administer an examination to test
18 Respondent's knowledge of the course. Respondent shall provide proof of attendance for 65
19 hours of CME of which 40 hours were in satisfaction of this condition.

20 4. PRESCRIBING PRACTICES COURSE. Within 60 calendar days of the effective
21 date of this Decision, Respondent shall enroll in a course in prescribing practices equivalent to the
22 Prescribing Practices Course at the Physician Assessment and Clinical Education Program,
23 University of California, San Diego School of Medicine (Program), approved in advance by the
24 Board or its designee. Respondent shall provide the program with any information and documents
25 that the Program may deem pertinent. Respondent shall participate in and successfully complete
26 the classroom component of the course not later than six (6) months after Respondent's initial
27 enrollment. Respondent shall successfully complete any other component of the course within
28 one (1) year of enrollment. The prescribing practices course shall be at Respondent's expense

1 and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of
2 licensure.

3 A prescribing practices course taken after the acts that gave rise to the charges in the
4 Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board
5 or its designee, be accepted towards the fulfillment of this condition if the course would have
6 been approved by the Board or its designee had the course been taken after the effective date of
7 this Decision.

8 Respondent shall submit a certification of successful completion to the Board or its
9 designee not later than 15 calendar days after successfully completing the course, or not later than
10 15 calendar days after the effective date of the Decision, whichever is later.

11 5. MEDICAL RECORD KEEPING COURSE. Within 60 calendar days of the effective
12 date of this Decision, Respondent shall enroll in a course in medical record keeping equivalent to
13 the Medical Record Keeping Course offered by the Physician Assessment and Clinical Education
14 Program, University of California, San Diego School of Medicine (Program), approved in
15 advance by the Board or its designee. Respondent shall provide the program with any information
16 and documents that the Program may deem pertinent. Respondent shall participate in and
17 successfully complete the classroom component of the course not later than six (6) months after
18 Respondent's initial enrollment. Respondent shall successfully complete any other component of
19 the course within one (1) year of enrollment. The medical record keeping course shall be at
20 Respondent's expense and shall be in addition to the Continuing Medical Education (CME)
21 requirements for renewal of licensure.

22 A medical record keeping course taken after the acts that gave rise to the charges in the
23 Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board
24 or its designee, be accepted towards the fulfillment of this condition if the course would have
25 been approved by the Board or its designee had the course been taken after the effective date of
26 this Decision.

27 Respondent shall submit a certification of successful completion to the Board or its
28 designee not later than 15 calendar days after successfully completing the course, or not later than

1 15 calendar days after the effective date of the Decision, whichever is later.

2 6. PROFESSIONALISM PROGRAM (ETHICS COURSE). Within 60 calendar days of
3 the effective date of this Decision, Respondent shall enroll in a professionalism program, that
4 meets the requirements of Title 16, California Code of Regulations (CCR) section 1358.
5 Respondent shall participate in and successfully complete that program. Respondent shall
6 provide any information and documents that the program may deem pertinent. Respondent shall
7 successfully complete the classroom component of the program not later than six (6) months after
8 Respondent's initial enrollment, and the longitudinal component of the program not later than the
9 time specified by the program, but no later than one (1) year after attending the classroom
10 component. The professionalism program shall be at Respondent's expense and shall be in
11 addition to the Continuing Medical Education (CME) requirements for renewal of licensure.

12 A professionalism program taken after the acts that gave rise to the charges in the
13 Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board
14 or its designee, be accepted towards the fulfillment of this condition if the program would have
15 been approved by the Board or its designee had the program been taken after the effective date of
16 this Decision.

17 Respondent shall submit a certification of successful completion to the Board or its
18 designee not later than 15 calendar days after successfully completing the program or not later
19 than 15 calendar days after the effective date of the Decision, whichever is later.

20 7. CLINICAL TRAINING PROGRAM. Within 60 calendar days of the effective date
21 of this Decision, Respondent shall enroll in a clinical training or educational program equivalent
22 to the Physician Assessment and Clinical Education Program (PACE) offered at the University of
23 California - San Diego School of Medicine ("Program"). Respondent shall successfully complete
24 the Program not later than six (6) months after Respondent's initial enrollment unless the Board
25 or its designee agrees in writing to an extension of that time.

26 The Program shall consist of a Comprehensive Assessment program comprised of a two-
27 day assessment of Respondent's physical and mental health; basic clinical and communication
28 skills common to all clinicians; and medical knowledge, skill and judgment pertaining to

1 Respondent's area of practice in which Respondent was alleged to be deficient, and at minimum,
2 a 40 hour program of clinical education in the area of practice in which Respondent was alleged
3 to be deficient and which takes into account data obtained from the assessment, Decision(s),
4 Accusation(s), and any other information that the Board or its designee deems relevant.
5 Respondent shall pay all expenses associated with the clinical training program.

6 Based on Respondent's performance and test results in the assessment and clinical
7 education, the Program will advise the Board or its designee of its recommendation(s) for the
8 scope and length of any additional educational or clinical training, treatment for any medical
9 condition, treatment for any psychological condition, or anything else affecting Respondent's
10 practice of medicine. Respondent shall comply with Program recommendations.

11 At the completion of any additional educational or clinical training, Respondent shall
12 submit to and pass an examination. Determination as to whether Respondent successfully
13 completed the examination or successfully completed the program is solely within the program's
14 jurisdiction.

15 8. MONITORING - PRACTICE. Within 30 calendar days of the effective date of this
16 Decision, Respondent shall submit to the Board or its designee for prior approval as a practice
17 monitor, the name and qualifications of one or more licensed physicians and surgeons whose
18 licenses are valid and in good standing, and who are preferably American Board of Medical
19 Specialties (ABMS) certified. A monitor shall have no prior or current business or personal
20 relationship with Respondent, or other relationship that could reasonably be expected to
21 compromise the ability of the monitor to render fair and unbiased reports to the Board, including
22 but not limited to any form of bartering, shall be in Respondent's field of practice, and must agree
23 to serve as Respondent's monitor. Respondent shall pay all monitoring costs.

24 The Board or its designee shall provide the approved monitor with copies of the Decision(s)
25 and Accusation(s), and a proposed monitoring plan. Within 15 calendar days of receipt of the
26 Decision(s), Accusation(s), and proposed monitoring plan, the monitor shall submit a signed
27 statement that the monitor has read the Decision(s) and Accusation(s), fully understands the role
28 of a monitor, and agrees or disagrees with the proposed monitoring plan. If the monitor disagrees

1 with the proposed monitoring plan, the monitor shall submit a revised monitoring plan with the
2 signed statement for approval by the Board or its designee.

3 Within 60 calendar days of the effective date of this Decision, and continuing throughout
4 probation, Respondent's practice shall be monitored by the approved monitor. Respondent shall
5 make all records available for immediate inspection and copying on the premises by the monitor
6 at all times during business hours and shall retain the records for the entire term of probation.

7 If Respondent fails to obtain approval of a monitor within 60 calendar days of the effective
8 date of this Decision, Respondent shall receive a notification from the Board or its designee to
9 cease the practice of medicine within three (3) calendar days after being so notified. Respondent
10 shall cease the practice of medicine until a monitor is approved to provide monitoring
11 responsibility.

12 The monitor shall submit a quarterly written report to the Board or its designee which
13 includes an evaluation of Respondent's performance, indicating whether Respondent's practices
14 are within the standards of practice of medicine, and whether Respondent is practicing medicine
15 safely. It shall be the sole responsibility of Respondent to ensure that the monitor submits the
16 quarterly written reports to the Board or its designee within 10 calendar days after the end of the
17 preceding quarter.

18 If the monitor resigns or is no longer available, Respondent shall, within 5 calendar days of
19 such resignation or unavailability, submit to the Board or its designee, for prior approval, the
20 name and qualifications of a replacement monitor who will be assuming that responsibility within
21 15 calendar days. If Respondent fails to obtain approval of a replacement monitor within 60
22 calendar days of the resignation or unavailability of the monitor, Respondent shall receive a
23 notification from the Board or its designee to cease the practice of medicine within three (3)
24 calendar days after being so notified Respondent shall cease the practice of medicine until a
25 replacement monitor is approved and assumes monitoring responsibility.

26 In lieu of a monitor, Respondent may participate in a professional enhancement program
27 equivalent to the one offered by the Physician Assessment and Clinical Education Program at the
28 University of California, San Diego School of Medicine, that includes, at minimum, quarterly

1 chart review, semi-annual practice assessment, and semi-annual review of professional growth
2 and education. Respondent shall participate in the professional enhancement program at
3 Respondent's expense during the term of probation.

4 **STANDARD CONDITIONS**

5 9. **NOTIFICATION.** Within seven (7) days of the effective date of this Decision, the
6 Respondent shall provide a true copy of this Decision and Accusation to the Chief of Staff or the
7 Chief Executive Officer at every hospital where privileges or membership are extended to
8 Respondent, at any other facility where Respondent engages in the practice of medicine,
9 including all physician and locum tenens registries or other similar agencies, and to the Chief
10 Executive Officer at every insurance carrier which extends malpractice insurance coverage to
11 Respondent. Respondent shall submit proof of compliance to the Board or its designee within 15
12 calendar days.

13 This condition shall apply to any change(s) in hospitals, other facilities or insurance carrier.

14 10. **SUPERVISION OF PHYSICIAN ASSISTANTS.** During probation, Respondent is
15 prohibited from supervising physician assistants.

16 11. **OBEY ALL LAWS.** Respondent shall obey all federal, state and local laws, all rules
17 governing the practice of medicine in California and remain in full compliance with any court
18 ordered criminal probation, payments, and other orders.

19 12. **QUARTERLY DECLARATIONS.** Respondent shall submit quarterly declarations
20 under penalty of perjury on forms provided by the Board, stating whether there has been
21 compliance with all the conditions of probation.

22 Respondent shall submit quarterly declarations not later than 10 calendar days after the end
23 of the preceding quarter.

24 13. **GENERAL PROBATION REQUIREMENTS.**

25 **Compliance with Probation Unit**

26 Respondent shall comply with the Board's probation unit and all terms and conditions of
27 this Decision.

28 **Address Changes**

1 Respondent shall, at all times, keep the Board informed of Respondent's business and
2 residence addresses, email address (if available), and telephone number. Changes of such
3 addresses shall be immediately communicated in writing to the Board or its designee. Under no
4 circumstances shall a post office box serve as an address of record, except as allowed by Business
5 and Professions Code section 2021(b).

6 Place of Practice

7 Respondent shall not engage in the practice of medicine in Respondent's or patient's place
8 of residence, unless the patient resides in a skilled nursing facility or other similar licensed
9 facility.

10 License Renewal

11 Respondent shall maintain a current and renewed California physician's and surgeon's
12 license.

13 Travel or Residence Outside California

14 Respondent shall immediately inform the Board or its designee, in writing, of travel to any
15 areas outside the jurisdiction of California which lasts, or is contemplated to last, more than thirty
16 (30) calendar days.

17 In the event Respondent should leave the State of California to reside or to practice
18 Respondent shall notify the Board or its designee in writing 30 calendar days prior to the dates of
19 departure and return.

20 14. INTERVIEW WITH THE BOARD OR ITS DESIGNEE. Respondent shall be
21 available in person upon request for interviews either at Respondent's place of business or at the
22 probation unit office, with or without prior notice throughout the term of probation.

23 15. NON-PRACTICE WHILE ON PROBATION. Respondent shall notify the Board or
24 its designee in writing within 15 calendar days of any periods of non-practice lasting more than
25 30 calendar days and within 15 calendar days of Respondent's return to practice. Non-practice is
26 defined as any period of time Respondent is not practicing medicine in California as defined in
27 Business and Professions Code sections 2051 and 2052 for at least 40 hours in a calendar month
28 in direct patient care, clinical activity or teaching, or other activity as approved by the Board. All

1 time spent in an intensive training program which has been approved by the Board or its designee
2 shall not be considered non-practice. Practicing medicine in another state of the United States or
3 Federal jurisdiction while on probation with the medical licensing authority of that state or
4 jurisdiction shall not be considered non-practice. A Board-ordered suspension of practice shall
5 not be considered as a period of non-practice.

6 In the event Respondent's period of non-practice while on probation exceeds 18 calendar
7 months, Respondent shall successfully complete a clinical training program that meets the criteria
8 of Condition 18 of the current version of the Board's "Manual of Model Disciplinary Orders and
9 Disciplinary Guidelines" prior to resuming the practice of medicine.

10 Respondent's period of non-practice while on probation shall not exceed two (2) years.

11 Periods of non-practice will not apply to the reduction of the probationary term.

12 Periods of non-practice will relieve Respondent of the responsibility to comply with the
13 probationary terms and conditions with the exception of this condition and the following terms
14 and conditions of probation: Obey All Laws; and General Probation Requirements.

15 16. COMPLETION OF PROBATION. Respondent shall comply with all financial
16 obligations (e.g., restitution, probation costs) not later than 120 calendar days prior to the
17 completion of probation. Upon successful completion of probation, Respondent's certificate shall
18 be fully restored.

19 17. VIOLATION OF PROBATION. Failure to fully comply with any term or condition
20 of probation is a violation of probation. If Respondent violates probation in any respect, the
21 Board, after giving Respondent notice and the opportunity to be heard, may revoke probation and
22 carry out the disciplinary order that was stayed. If an Accusation, or Petition to Revoke Probation,
23 or an Interim Suspension Order is filed against Respondent during probation, the Board shall have
24 continuing jurisdiction until the matter is final, and the period of probation shall be extended until
25 the matter is final.

26 18. LICENSE SURRENDER. Following the effective date of this Decision, if
27 Respondent ceases practicing due to retirement or health reasons or is otherwise unable to satisfy
28 the terms and conditions of probation, Respondent may request to surrender his or her license.

1 The Board reserves the right to evaluate Respondent's request and to exercise its discretion in
 2 determining whether or not to grant the request, or to take any other action deemed appropriate
 3 and reasonable under the circumstances. Upon formal acceptance of the surrender, Respondent
 4 shall within 15 calendar days deliver Respondent's wallet and wall certificate to the Board or its
 5 designee and Respondent shall no longer practice medicine. Respondent will no longer be subject
 6 to the terms and conditions of probation. If Respondent re-applies for a medical license, the
 7 application shall be treated as a petition for reinstatement of a revoked certificate.


8 19. PROBATION MONITORING COSTS. Respondent shall pay the costs associated
 9 with probation monitoring each and every year of probation, as designated by the Board, which
 10 may be adjusted on an annual basis. Such costs shall be payable to the Medical Board of
 11 California and delivered to the Board or its designee no later than January 31 of each calendar
 12 year.

13
 14 ACCEPTANCE

15 I have carefully read the above Stipulated Settlement and Disciplinary Order and have fully
 16 discussed it with my attorney, Thomas A. Mesereau, Jr. I understand the stipulation and the
 17 effect it will have on my Physician's and Surgeon's Certificate. I enter into this Stipulated
 18 Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be
 19 bound by the Decision and Order of the Medical Board of California.

20
 21 DATED: 4/30/2013 
 22 Marc Graff, M.D.
 Respondent

23 I have read and fully discussed with Respondent the terms and conditions and other matters
 24 contained in the above Stipulated Settlement and Disciplinary Order. I approve its form and
 25 content.

26 DATED: 4/30/13 
 27 Susan C. Yi
 Thomas A. Mesereau, Jr.
 Attorneys for Respondent

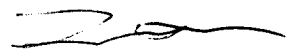
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ENDORSEMENT

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Medical Board of California of the Department of Consumer Affairs.

Dated: 5/1/13

Respectfully submitted,
KAMALA D. HARRIS
Attorney General of California
ROBERT MCKIM BELL
Supervising Deputy Attorney General



TAN N. TRAN
Deputy Attorney General
Attorneys for Complainant

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Exhibit A

Accusation No. 04-2011-216350

1 KAMALA D. HARRIS
Attorney General of California
2 ROBERT MCKIM BELL
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7 *Attorneys for Complainant*

FILED
STATE OF CALIFORNIA
MEDICAL BOARD OF CALIFORNIA
SACRAMENTO AUGUST 30 2012
BY [Signature] ANALYST

8 **BEFORE THE**
9 **MEDICAL BOARD OF CALIFORNIA**
10 **DEPARTMENT OF CONSUMER AFFAIRS**
11 **STATE OF CALIFORNIA**

11 In the Matter of the Accusation Against:
12 MARC GRAFF, M.D.
13 10840 Sherman Way
14 Reseda, California 91335-4631
15 Physician's and Surgeon's Certificate G 30278,
16 Respondent.

Case No. 04-2011-216350

A C C U S A T I O N

17
18 Complainant alleges:

19 **PARTIES**

20 1. Linda K. Whitney (Complainant) brings this Accusation solely in her official capacity
21 as the Executive Director of the Medical Board of California, Department of Consumer Affairs.

22 2. On or about July 18, 1975, the Medical Board of California (Board) issued
23 Physician's and Surgeon's Certificate Number G 30278 to Marc Graff, M.D. (Respondent). That
24 license was in full force and effect at all times relevant to the charges brought herein and will
25 expire on November 30, 2012, unless renewed.

26 ///
27 ///
28 ///

JURISDICTION

1
2 3. This Accusation is brought before the Board's Division of Medical Quality¹, under
3 the authority of the following laws. All section references are to the Business and Professions
4 Code unless otherwise indicated.

5 4. Section 2004 of the Code states:

6 "The Division of Medical Quality shall have the responsibility for the following:

7 "(a) The enforcement of the disciplinary and criminal provisions of the Medical
8 Practice Act.

9 "(b) The administration and hearing of disciplinary actions.

10 "(c) Carrying out disciplinary actions appropriate to findings made by a medical
11 quality review committee, the division, or an administrative law judge.

12 "(d) Suspending, revoking, or otherwise limiting certificates after the conclusion
13 of disciplinary actions.

14 "(e) Reviewing the quality of medical practice carried out by physician and
15 surgeon certificate holders under the jurisdiction of the board."

16
17
18 5. Section 2227 of the Code provides a licensee who is found guilty under the
19 Medical Practice Act may have his or her license revoked, suspended for a
20 period not to exceed one year, placed on probation and required to pay the
21 costs of probation monitoring, or such other action taken in relation to
22 discipline as the Division deems proper.

23
24 6. Section 2234 of the Code states:

25 "The Division of Medical Quality shall take action against any licensee who is
26 charged with unprofessional conduct. In addition to other provisions of this

27
28 ¹ Pursuant to Business and Professions Code section 2002, "Division of Medical Quality"
or "Division" shall be deemed to refer to the Medical Board of California.

article, unprofessional conduct includes, but is not limited to, the following:

"(a) Violating or attempting to violate, directly or indirectly, assisting in or abetting the violation of, or conspiring to violate any provision of this chapter [Chapter 5, the Medical Practice Act].

"(b) Gross negligence.

"(c) Repeated negligent acts. To be repeated, there must be two or more negligent acts or omissions. An initial negligent act or omission followed by a separate and distinct departure from the applicable standard of care shall constitute repeated negligent acts.

"(1) An initial negligent diagnosis followed by an act or omission medically appropriate for that negligent diagnosis of the patient shall constitute a single negligent act.

"(2) When the standard of care requires a change in the diagnosis, act, or omission that constitutes the negligent act described in paragraph (1), including, but not limited to, a reevaluation of the diagnosis or a change in treatment, and the licensee's conduct departs from the applicable standard of care, each departure constitutes a separate and distinct breach of the standard of care.

"(d) Incompetence.

"(e) The commission of any act involving dishonesty or corruption which is substantially related to the qualifications, functions, or duties of a physician and surgeon.

"(f) Any action or conduct which would have warranted the denial of a certificate."

///

1 7. Section 725 of the Code states:

2 “Repeated acts of clearly excessive prescribing or administering of drugs or
3 treatment, repeated acts of clearly excessive use of diagnostic procedures, or repeated acts of
4 clearly excessive use of diagnostic or treatment facilities as determined by the standard of the
5 community of licensees is unprofessional conduct for a physician and surgeon, dentist podiatrist,
6 psychologist, physical therapist, chiropractor, or optometrist. However, pursuant to Section
7 2241.5, no physician and surgeon in compliance with the California Intractable Pain Treatment
8 Act shall be subject to disciplinary action for lawfully prescribing or administering controlled
9 substances in the course of treatment of a person for intractable pain.”
10

11 8. Section 2241 of the Code states:

12 “Unless otherwise provided by this section, the prescribing, selling, furnishing,
13 giving away, or administering or offering to prescribe, sell, furnish, give away, or
14 administer any of the drugs or compounds mentioned in Section 2239 to an addict
15 or habitué’ constitutes unprofessional conduct.

16 “‘If the drugs or compounds are administered or applied by a licensed physician
17 and surgeon or by a registered nurse acting under his or her instruction and
18 supervision, this section shall not apply to any of the following cases:

19 “(a) Emergency treatment of a patient whose addiction is complicated by the
20 presence of incurable disease, serious accident or injury, or the infirmities
21 attendant upon age.
22

23 “(b) Treatment of addicts or habitués in state licensed institutions where the
24 patient is kept under restraint and control, or in city or county jails or state prisons.
25

26 “(c) Treatment of addicts as provided for by Section 11217.5 of the Health and
27 Safety Code.”
28

FIRST CAUSE FOR DISCIPLINE

(Gross Negligence - Patient P.S.)

9. Respondent is subject to disciplinary action under section 2234, subdivision (b) of the Code in that Respondent engaged in acts and omissions in the care and treatment of a patient, constituting gross negligence. The circumstances are as follows:

A. Respondent, a psychiatrist employed by Kaiser, began seeing Patient P.S.² (the "patient") in or around 2008/2009 through 2011 for depression, anxiety attacks, and other mental and physical conditions. The patient would see

Respondent approximately one to two times per month. In or around the summer of 2010, Respondent also began treating K.F., the partner and roommate of P.S.

B. During this time period, Respondent would discuss with P.S. and K.F. the intimate details of their relationship, as well as other aspects of their relationship, including the drug usage practices/history of P.S.

C. The records indicate, among other things, that Respondent was aware that P.S. had substance abuse problems, and that she had been in a chemical dependency recovery program (CDRP) at Kaiser in the past. The records also show that Respondent, on multiple occasions, increased the dosage of certain prescriptions, despite being aware that P.S. was overusing/misusing drugs, including Ativan, Valium, Vicodin, and others.

D. According to the CURES reports for P. S. from January 22, 2009 to December 29, 2011, Respondent was prescribing Lorazepam to P.S. while she was receiving consistent dosages of hydrocodone and phenobarbital. For example, P.S. received 60 hydrocodone/acetaminophen 500/5 on January 22, 2009, 50

² The identity of the patient will be disclosed to Respondent upon receipt of a proper discovery request.

1 phenobarbital pills on January 30, 2009, 60 hydrocodone pills on February 1,
2 2009, and then 600 lorazepam pills on February 9, 2009. Per medical records,
3 P.S. was receiving weekly dosages of 60 mg of hydrocodone, pills interspersed
4 with 600 pills prescribed by Respondent.

5 E. By July 5, 2010, Respondent was prescribing 900 lorazepam 1 mg pills to
6 P.S. Specifically, P.S. was prescribed 900 lorazepam 1 mg pills on November 5,
7 2010 by Respondent, with the next prescription for 100 diazepam 5 mg pills on
8 November 18, 2010. If P.S. had actually taken all the Ativan prescribed during
9 this time period, she would be taking over 69 mg per day. On December 9, 2010,
10 Respondent prescribed to P.S. 100 diazepam 5 mg, 200 diazepam 5 mg on
11 December 30, 2010, and 300 diazepam 5 mg on January 14, 2011. Interspersed
12 with Respondent's prescriptions to P.S. were continued prescriptions to P.S. for
13 hydrocodone from a different physician, which were 100 on December 15, 2010,
14 and 100 on December 29, 2010.

15
16 F. Records for P.S. for the time period of January 17, 2009 to January 17,
17 2012 also indicate that Respondent would prescribe to P.S. 600 Lorazepam tablets
18 at one time. The records also show that on two occasions (July 5, 2010 and
19 November 5, 2010), Respondent prescribed to P.S. 900 tablets. It is also noted
20 that on January 14, 2011, Respondent prescribed 300 5mg Valium to P.S., and
21 again 300 5 mg Valium on February 21, 2011.

22
23 G. Respondent engaged in gross negligence in the care and treatment of P.S.
24 by continuing to supply and to overprescribe to P.S. maximum dosages of
25 benzodiazepines, despite Respondent's knowledge that P.S. was abusing
26 benzodiazepines, stealing benzodiazepines from her partner, had a history of
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1 Vicodin dependency, and who had expressed suicidal ideation. These acts
2 represent an extreme departure from the standard of care.

3 **SECOND CAUSE FOR DISCIPLINE**

4 (Repeated Negligent Acts)

5 10. By reason of the facts and opinions set forth in paragraph 9 of above,
6 Respondent is subject to disciplinary action under section 2234, subdivision (c) of the Code, in
7 that he engaged in acts and omissions in the care and treatment of a patient constituting repeated
8 negligent acts.

9
10 **THIRD CAUSE FOR DISCIPLINE**

11 (Excessive Prescribing)

12 11. By reason of the facts and opinions set forth in paragraph 9 above,
13 Respondent is subject to disciplinary action under section 725 of the Code in that he excessively
14 prescribed dangerous drugs to a patient.

15
16 **FOURTH CAUSE FOR DISCIPLINE**

17 (Prescribing to an Addict)

18 12. By reason of the facts and opinions set forth in above numbered paragraph
19 9, Respondent is subject to disciplinary action under section 2241 of the Code, in that Respondent
20 prescribed dangerous drugs to a patient displaying addictive behavior.

21 **FIFTH CAUSE FOR DISCIPLINE**

22 (Unprofessional Conduct)

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24 13. By reason of the facts and opinions set forth in paragraph 9 above,
25 Respondent is subject to disciplinary action for unprofessional conduct under section 2234 of the
26 Code.

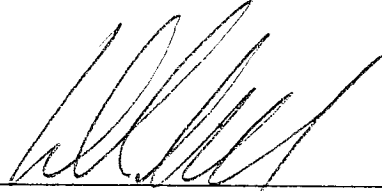
27 **PRAYER**

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WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Medical Board of California issue a decision:

1. Revoking or suspending Physician's and Surgeon's Certificate Number G30278, issued to Marc Graff, M.D.; and
2. Revoking, suspending or denying approval of his authority to supervise physician's assistants, pursuant to section 3527 of the Code; and
3. If placed on probation, ordering him to pay the Medical Board of California the costs of probation monitoring; and
4. Taking such other and further action as deemed necessary and proper.

DATED: August 30, 2012



LINDA K. WHITNEY
Executive Director
Medical Board of California
Department of Consumer Affairs
State of California

Complainant

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