1	KAMALA D. HARRIS Attorney General of California		
2   3	JOSE R. GUERRERO Supervising Deputy Attorney General BRENDA P. REYES		
4	Deputy Attorney General State Bar No. 129718		
5	455 Golden Gate Avenue, Suite 11000 San Francisco, CA 94102-7004		
6	Telephone: (415) 703-5541 Facsimile: (415) 703-5480		
7	Attorneys for Complainant		
8	BEFORE THE		
9	MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS		
10	STATE OF C	CALIFORNIA	
11	In the Matter of the Accusation Against:	Case No. 16-2012-221575	
12	WESLEY ALAN McELDOON, M.D. 3315 Falcon Avenue		
13	Signal Hill, CA 90755-4811	DEFAULT DECISION AND ORDER	
14	Physician's and Surgeon's Certificate	[Gov. Code §11520]	
15	No. C 42996	[Gov. Code §11320]	
16	Respondent		
17	4.44		
18	<u>FINDINGS OF FACT</u>		
19	1. On or about November 15, 2012, Complainant Linda K. Whitney, in her official		
20	capacity as the Executive Director of the Medical Board of California, Department of Consumer		
21	Affairs, filed Accusation No. 16-2012-221575 against Wesley Alan McEldoon, M.D.		
22	(Respondent) before the Medical Board of California.		
23	2. On or about April 28, 1992, the Medical Board of California (Board) issued		
24	Physician's and Surgeon's Certificate No. C 42996 to Respondent. The Physician's and Surgeon's		
25	Certificate was in full force and effect at all times relevant to the charges brought herein and will		
26	expire on October 31, 2013, unless renewed. (Exhibit Package, Exhibit 1, License Certification.) <sup>1</sup>		
27	The evidence in support of this Default Decision and Order is attached and submitted as		
28	(continued)		
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- 3. On or about November 15, 2012, an employee of the Board served by certified mail a copy of the Accusation No. 16-2012-221575, Statement to Respondent, Request for Discovery, Notice of Defense form, and a copy of Government Code sections 11507.5, 11507.6, and 11507.7 to Respondent's address of record with the Board, which was and is 3315 Falcon Avenue, Signal Hill, CA 90755-4811. The Board received confirmation from the U.S. Postal Service that delivery of the Accusation Packet (Certified Mail receipt 7012 1010 0001 2263 0756) was attempted on November 17, 2012, but was unsuccessful. Notice was left of the attempted delivery. On December 11, 2012, the Accusation Packet sent via certified mail was returned to the Board marked "Unclaimed." The Board has not received a response to the Accusation from Respondent. (Exhibit Package, Exhibit 2, Accusation Packet, declaration of service, copy of unsigned Certified Mail Domestic Return Receipt and envelope stamped "Unclaimed", and a copy of the U.S. Postal Track and Confirm Search Results.)
- 4. Service of the Accusation was effective as a matter of law under the provisions of Government Code section 11505, subdivision (c).
- 5. On or about January 4, 2013, an employee of the Attorney General's Office sent by certified and regular mail addressed to Respondent at the address of record set forth above a Courtesy Notice of Default, advising Respondent of the service of the Accusation, and providing him with an opportunity to request relief from default. The green certified mail receipt was signed and returned. (Exhibit Package, Exhibit 3, Courtesy Notice of Default with Accusation Packet attached, declaration of service, and signed certified mail receipt.) No Notice of Defense has been received from Respondent.
  - 6. Government Code section 11506 states, in pertinent part:
- "(a) Within 15 days after service of the accusation the respondent may file with the agency a notice of defense . . .

"......

the "Exhibit Package" and is incorporated herein by reference as if fully set forth.

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"(c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense, and the notice shall be deemed a specific denial of all parts of the accusation not expressly admitted. Failure to file a notice of defense shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing."

Respondent failed to file a Notice of Defense within 15 days after service upon him of the Accusation, and therefore waived his right to a hearing on the merits of Accusation No. 16-2012-221575.

- 7. California Government Code section 11520 states, in pertinent part:
- "(a) If the respondent either fails to file a notice of defense or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent."
- 8. Pursuant to its authority under Government Code section 11520, the Board finds Respondent is in default. The Board will take action without further hearing and, based on Respondent's express admissions by way of default and the evidence before it, contained in the Exhibit Package, finds that the allegations in Accusation No. 16-2012-221575 are true as follows:

A. On or about February 14, 2012, the State of Maine Board of Licensure in Medicine (Maine Board) issued a Reprimand to Respondent, imposed a fine in the amount of \$3000.00, and required Respondent to reimburse the costs associated with the hearing. This action was based on findings that, on or about November 16, 2009, Respondent obtained a medical license through fraud or deceit in connection with an application for an emergency medical license he filed with the Maine Board. Respondent executed an affidavit in which he stated that he would file a completed application for a permanent Maine medical license within 14 days of having been issued an emergency license. In reliance on that affidavit, an emergency license was issued. Respondent never filed an application for a permanent Maine medical license. (Exhibit Package, Exhibit 2, Decision and Order of the Maine State Board of Licensure in Medicine, attached as Exhibit A to Accusation No. 16-2012-221575.)

# DETERMINATION OF ISSUES 1. Pursuant to the foregoing Findings of Fact, Respondent's conduct and the action taken by the Maine Board regarding Respondent's license to practice medicine, as set forth above, constitutes cause for disciplinary action and/or unprofessional conduct within the meaning of Business and Professions Code sections 141 and/or 2305. 2. The agency has jurisdiction to adjudicate this case by default. ORDER IT IS SO ORDERED that Physician's and Surgeon's Certificate No. C 42996, heretofore issued to Respondent Wesley Alan McEldoon, M.D., is revoked. Pursuant to Government Code section 11520, subdivision (c), Respondent may serve a

MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

BY:

written motion requesting that the Decision be vacated and stating the grounds relied on within

seven (7) days after service of the Decision on Respondent. The agency in its discretion may

vacate the Decision and grant a hearing on a showing of good cause, as defined in the statute.

It is so ORDERED \_\_\_\_\_\_, 2013.

Linda K. Whitney Executive Director

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FILED STATE OF CALIFORNIA 1 KAMALA D. HARRIS MEDICAL BOARD OF CALIFORNIA Attorney General of California SACRAMENTO NOVEMBER 15 2012 2 Jose R. Guerrero BY: 义 Supervising Deputy Attorney General 3 BRENDA P. REYES Deputy Attorney General State Bar No. 129718 4 455 Golden Gate Avenue, Suite 11000 5 San Francisco, CA 94102-7004 Telephone: (415) 703-5541 6 Facsimile: (415) 703-5480 Attorneys for Complainant 7 8 BEFORE THE MEDICAL BOARD OF CALIFORNIA 9 DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA 10 11 In the Matter of the Accusation Against: Case No. 16-2012-221575 12 WESLEY ALAN McELDOON, M.D. 13 ACCUSATION 3315 Falcon Avenue Signal Hill, CA 90755-4811 14 Physician's and Surgeon's Certificate 15 No. C 42996 16 Respondent. 17 18 Complainant alleges: 19 **PARTIES** 20 Linda K. Whitney (Complainant) brings this Accusation solely in her official capacity 1. 21 as the Executive Director of the Medical Board of California, Department of Consumer Affairs. 22 2. On or about April 28, 1992, the Medical Board of California issued Physician's and 23 Surgeon's Certificate Number C 42996 to Wesley A. McEldoon, M.D. (Respondent). The 24 Physician's and Surgeon's Certificate was in full force and effect at all times relevant to the charges brought herein. The certificate is renewed and current with an expiration date of October 25 26 31, 2013. 27 /// 28 111 1

Accusation

### JURISDICTION

- 3. This Accusation is brought before the Medical Board of California (Board)<sup>1</sup>, Department of Consumer Affairs, under the authority of the following laws. All section references are to the Business and Professions Code unless otherwise indicated.
- 4. Section 2227 of the Code provides that a licensee who is found guilty under the Medical Practice Act may have his or her license revoked, suspended for a period not to exceed one year, placed on probation and required to pay the costs of probation monitoring, or such other action taken in relation to discipline as the Board deems proper.
  - 5. Section 2305 of the Code states:

"The revocation, suspension, or other discipline, restriction or limitation imposed by another state upon a license or certificate to practice medicine issued by that state, or the revocation, suspension, or restriction of the authority to practice medicine by any agency of the federal government, that would have been grounds for discipline in California of a licensee under this chapter [Chapter 5, the Medical Practice Act], shall constitute grounds for disciplinary action for unprofessional conduct against the licensee in this state."

- 6. Section 141 of the Code states:
- "(a) For any licensee holding a license issued by a board under the jurisdiction of the department, a disciplinary action taken by another state, by any agency of the federal government, or by another country for any act substantially related to the practice regulated by the California license, may be a ground for disciplinary action by the respective state licensing board. A certified copy of the record of the disciplinary action taken against the licensee by another state, an agency of the federal government, or another country shall be conclusive evidence of the events related therein.
- "(b) Nothing in this section shall preclude a board from applying a specific statutory provision in the licensing act administered by that board that provides for discipline based upon a

Accusation

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<sup>&</sup>lt;sup>1</sup> The term "board" means the Medical Board of California. "Division of Medical Quality" shall also be deemed to refer to the Medical Board. (Bus. & Prof. Code, § 2002.)

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1	3. Ordering Wesley A. McEldoon, M.D. to pay the Medical Board of California, if		
2	placed on probation, the costs of probation monitoring; and,		
3	4. Taking such other and further action as deemed necessary and proper.		
4	DATED: November 15, 2012		
5	DATED. Movember 13, 2012	LINDA K. WHITNEY	
6		Executive Director Medical Board of California	
7		Department of Consumer Affairs State of California	
8		Complainant	
9	SF2012402877		
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11	Exhibit A: Maine Board Decision and Order		
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Accusation

# MAINE STATE BOARD OF LICENSURE IN MEDICINE

IN RE: Wesley A. McEldoon, M.D.	) DECISION AND ORDER
DISCIPLINE	)

# I. <u>PROCEDURAL HISTORY</u>

Pursuant to the authority found in 32 M.R.S. § 3282-A, et seq., 5 M.R.S. § 9051, et seq. and 10 M.R.S. § 8001, et seq., the Board of Licensure in Medicine (Board) met in public session at the Board's offices located in Augusta, Maine at 1:00 p.m. on January 10, 2012. The purpose of the meeting was to conduct an adjudicatory hearing to decide whether Wesley McEldoon, M.D. violated Board statutes and/or Rules as alleged in the Notice of Hearing. A quorum of the Board was in attendance during all stages of the proceedings. Participating and voting Board members were Chairman Gary R. Hatfield, M.D., public member David Nyberg, Ph. D., Maroulla S. Gleaton, M.D., David H. Dumont, M.D., David D. Jones, M.D., Louisa Barnhart, M.D., public member Dana D. Dyer, and David R. Andrews, M.D. Dr. McEldoon did not appear and neither was he represented by legal counsel. Dennis Smith, Ass't. Attorney General, presented the State's case. James E. Smith, Esq. served as Presiding Officer.

The Board convened the hearing and first determined that there were no conflicts of interest or bias on behalf of any Board member. The Board then took administrative notice of its statutes and Rules. State's exhibits 1-21 were admitted into the Record and the Board determined that service of the notice of hearing had been duly perfected at least by First Class mail on or about December 6, 2011. Subsequent to the State's opening statement, the taking of testimony, admission of exhibits, and the State's closing argument, the Board deliberated and made the following conclusions of law, and findings of fact by a preponderance of the credible evidence.

### II. <u>FINDINGS OF FACT</u>

1. On or about November 4, 2009, the Board received Dr. Wesley McEldoon's application for a Maine emergency medical license. On that application, Dr. McEldoon executed an affidavit in

which he affirmatively stated in writing that "I will file a completed application for a permanent Maine [medical] license within 14 days of having been issued an emergency license."

- 2. On November 16, 2009, relying upon Dr. McEldoon's affirmation, the Board staff issued him an emergency medical license that allowed Dr. McEldoon to practice medicine in the State of Maine. The license expired on February 24, 2010.
- 3. Board staff contacted Dr. McEldoon via e-mail on November 3, 2010 to notify him that no permanent Maine medical license application had been received. The e-mail further stated that if he did not respond by November 30, 2010, the matter would be referred to the Board for review.
- 4. The Board reviewed the matter at their meeting on February 8, 2011 and voted to issue a complaint against Wesley McEldoon, M.D. alleging unprofessional conduct and fraud or deceit in obtaining the emergency medical license based on his failure to complete the process for a permanent Maine medical license as he represented he would.
- 5. A notice of complaint was sent to the Respondent's contact address via certified mail, return receipt requested, on March 15, 2011. The notice was returned to the Board on April 14, 2011.
- 6. A notice of complaint was sent to Respondent McEldoon's contact address via certified mail, return receipt requested, on May 4, 2011. The notice was returned to the Board on June 13, 2011 marked "unclaimed".
- 7. A notice of complaint was sent to Respondent McEldoon's contact address via first class mail on June 28, 2011.
- 8. An e-mail was also sent to Dr. McEldoon on June 28, 2011 informing him that the Board was attempting to contact him via certified letters to his home and requesting that he contact the Board.

- 9. Dr. McEldoon finally contacted Board staff on June 28, 2011 and requested that a copy of the complaint be sent to him via e-mail. His request was complied with that day. At the same time, a request was made of him to respond in writing to the complaint within thirty (30) days.
- 10. Board staff contacted Dr. McEldoon via e-mail on July 29, 2011 to check on the status of his response to the complaint. Dr. McEldoon responded via e-mail that day and indicated that he no longer wished to have a Maine medical license. Board staff responded to his e-mail and indicated that a response to the complaint was still required. Board staff received no response from Dr. McEldoon.
- 11. Randal C. Manning, Executive Director of the Maine Board of Licensure in Medicine, contacted Respondent McEldoon via e-mail on August 3, 2011 and explained possible action that the Board might take if he did not respond to the complaint. Mr. Manning informed the Respondent that the matter would be presented to the Board at their September meeting and requested that he respond no later than August 12, 2011. Mr. Manning added: "The emergency license was granted. Even if the physician no longer works in this state, Board laws and rules are taken seriously, and the obligation of the Board to fully verify credentials is clear. Your choice not to return to Maine does not satisfy the attestation." Mr. Manning further informed Dr. McEldoon that "a Board finding of discipline always has profound and extremely long lasting ramifications on the licensee."
- 12. To date the Board has not received a response to the complaint.

# III. <u>CONCLUSIONS OF LAW</u>

The Board, by the vote of 8-0, concluded as a result of the above factual findings that Dr. Wesley McEldoon violated the following two Board statutes.

A. Dr. McEldoon engaged in unprofessional conduct in violation of 32 M.R.S. § 3282-A(2)(F) by violating a standard of professional behavior that has been established in the practice for which the licensee is licensed.

B. Dr. McEldoon engaged in the practice of fraud or deceit in obtaining a license under this chapter or in connection with services rendered within the scope of the license issued in violation of 32 M.R.S. §3282-A(2)(A).

### IV.

### **SANCTIONS**

Based on the above evidence and other evidence found in the record but not alluded to herein, and having considered that the Board's sole purpose is to protect the public health and welfare, the Board voted 8-0:1

- 1. To **REPRIMAND** Wesley A. McEldoon, M.D.
- 2. To require Dr. McEldoon to pay a fine of fifteen hundred dollars (\$1500.00) prior to May 15, 2012 per each of the above two violations for a total of three thousand dollars. Payment shall be by certified check or money order made payable to: "Treasurer, State of Maine" and remitted to Randal C. Manning, Executive Director, 137 State House Station, Augusta, Maine. 04333-0137.
- 3.To require Dr. McEldoon to reimburse the Board by May 15, 2012 for the costs of the hearing and also the hearing record and transcription costs in the event of an appeal by him. The costs will be attached to this decision. Payment shall be by certified check or money order made payable to: "Maine Board of Licensure in Medicine" and remitted to Randal C. Manning, Executive Director, 137 State House Station, Augusta, Maine. 04333-0137. This sanction is ordered based on the premise that those who violate Board Rules and statutes should be responsible for the costs of the hearing as opposed to those licensees who obey such laws. Additionally, this proceeding could most probably been avoided if the Respondent had responded and made a serious attempt at resolving the issues.

<sup>&</sup>lt;sup>1</sup> "The sole purpose of an occupational and professional regulatory board is to protect the public health and welfare. A board carries out this purpose by ensuring that the public is served by competent and honest practitioners and by establishing minimum standards of proficiency in the regulated professions by examining, licensing, regulating and disciplining practitioners of those regulated professions. Other goals or objectives may not supersede this purpose."

Dated: February 14, 2012

Gary R. Hatfield, M.D., Chairman

Maine Board of Licensure in Medicine

V.

### APPEAL RIGHTS

Pursuant to the provisions of 5 M.R.S. § 10051.3 and 10 M.R.S. § 8003 (5)(G) and (5-A), any party that appeals this Decision and Order must file a Petition for Review in the Superior Court within 30 days of receipt of this Order. The petition shall specify the person seeking review, the manner in which they are aggrieved and the final agency action which they wish reviewed. It shall also contain a concise statement as to the nature of the action or inaction to be reviewed, the grounds upon which relief is sought and a demand for relief. Copies of the Petition for Review shall be served by Certified Mail, Return Receipt Requested upon the Maine State Board of Licensure in Medicine, all parties to the agency proceedings and the Attorney General.