STATE OF FLORIDA BOARD OF MEDICINE

Final Order No. DOH-04-1535- FOI-MOA
FILED DATE - 12-16-04
Department of Health

By: Solution of Health



DEPARTMENT OF HEALTH,

Petitioner,

vs.

DOH CASE NO.: 2004-21914 LICENSE NO.: ME0069795

MAHMOUD ALDIQUE, M.D.,

Respondent.

FINAL ORDER

THIS CAUSE came before the BOARD OF MEDICINE (Board)
pursuant to Sections 120.569 and 120.57(2), Florida Statutes, on
December 3, 2004, in Orlando, Florida, for consideration of the
Administrative Complaint (attached hereto as Exhibit A) in the
above-styled cause. Respondent was served with the
Administrative Complaint by certified mail. Because Respondent
failed to submit an Election of Rights or otherwise dispute the
facts or respond in any other way, Respondent waived his right to
a hearing pursuant to Section 120.57(1), Florida Statutes. At
the hearing, Petitioner was represented by Joy Tootle, Assistant
General Counsel. Respondent was not present and was not
represented by counsel. The facts are not in dispute.

Upon consideration, it is ORDERED:

1. The allegations of fact set forth in the Administrative Complaint are approved and adopted and incorporated herein by reference as the findings of fact by the Board.

- 2. The conclusions of law alleged and set forth in the Administrative Complaint are approved and adopted and incorporated herein by reference as the conclusions of law by the Board.
- 3. The violations set forth warrant disciplinary action by the Board.

THEREFORE, IT IS HEREBY ORDERED AND ADJUDGED:

Respondent's license to practice medicine in the State of Florida is hereby REVOKED.

(NOTE: SEE ATTACHMENT "A" FOR STANDARD TERMS APPLICABLE TO ALL FINAL ORDERS. UNLESS OTHERWISE SPECIFIED BY FINAL ORDER, THE STANDARD TERMS SET FORTH THE REQUIREMENTS FOR PERFORMANCE OF ALL PENALTIES CONTAINED IN THIS FINAL ORDER.)

This Final Order shall take effect upon being filed with the Clerk of the Department of Health.

BOARD OF MEDICINE

Larry McPherson, Jr., Executive Director

For Elisabeth Tucker, Chair

NOTICE OF RIGHT TO JUDICIAL REVIEW

A PARTY WHO IS ADVERSELY AFFECTED BY THIS FINAL ORDER IS ENTITLED TO JUDICIAL REVIEW PURSUANT TO SECTION 120.68, FLORIDA STATUTES. REVIEW PROCEEDINGS ARE GOVERNED BY THE FLORIDA RULES OF APPELLATE PROCEDURE. SUCH PROCEEDINGS ARE COMMENCED BY FILING ONE COPY OF

A NOTICE OF APPEAL WITH THE AGENCY CLERK OF THE DEPARTMENT OF HEALTH AND A SECOND COPY, ACCOMPANIED BY FILING FEES PRESCRIBED BY LAW, WITH THE DISTRICT COURT OF APPEAL, FIRST DISTRICT, OR WITH THE DISTRICT COURT OF APPEAL IN THE APPELLATE DISTRICT WHERE THE PARTY RESIDES. THE NOTICE OF APPEAL MUST BE FILED WITHIN THIRTY (30) DAYS OF RENDITION OF THE ORDER TO BE REVIEWED.

CERTIFICATE OF SERVICE

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Deputy Agency Clerk

STATE OF FLORIDA DEPARTMENT OF HEALTH

DEPARTMENT OF HEALTH,

PETITIONER,

V.

CASE NO. 2004-21914

MAHMOUD ALDIQUE, M.D.

RESPOND	E	N	17	Γ,	
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ADMINISTRATIVE COMPLAINT

COMES NOW, Petitioner, Department of Health, by and through its undersigned counsel, and files this Administrative Complaint before the Board of Medicine against Respondent, Mahmoud Aldique, and in support thereof alleges:

- 1. Petitioner is the state department charged with regulating the practice of Medicine pursuant to Section 20.43, Florida Statutes; Chapter 456, Florida Statutes; and Chapter 458, Florida Statutes.
- 2. At all times material to this Complaint, Respondent was a licensed physician within the state of Florida, having been issued license number ME 69795.

- 3. Respondent's address of record is 899 North Summit St., Crescent City, Florida 32112
- 4. In or around October 2002, a Grand Jury Indictment ("Indictment") was issued against Mahmoud Eldick a/k/a Mahmoud Aldique in case number 1:02CR38-mmp in the United District Court for the Northern District of Florida, Gainesville Division. The Indictment charges Respondent with one felony count of health care fraud, in violation of 18 U.S.C. 1347 and 1342, and one felony count of illegally dispensing a controlled substance, in violation of 21 U.S.C. 841 (a)(1) and 841 (b)(1)(c).
- 5. The aforementioned indictment alleged in or around 1992, Respondent used false identification documents to fraudulently obtain a license to practice pharmacy in Florida. Subsequently, Respondent misappropriated the identity of Abdul Rahman Shatila ("ARS"), a physician licensed in the State of Ohio.
- 6. The aforementioned indictment alleged in or about May 1995, Respondent used the identity and medical credentials of ARS to fraudulently obtain a license to practice medicine in Florida in the name of ARS.

- 7. According to the aforementioned indictment on or about November 30, 1995, Respondent filed a Petition for Name Change ("Petition") in Palm Beach County, Florida. In the Petition, Respondent fraudulently identified himself as ARS and sought to change his name from ARS to Mahmoud Aldique. The Petition was approved on December 6, 1995.
- 8. The aforementioned indictment alleged in or about January 1996, Respondent presented his approved Petition, which changed his name from ARS to Mahmoud Aldique, to the Department of Health. Later that same month, the Department of Health issued a license to practice medicine to Mahmoud Aldique based on the approved Petition.
- 9. The Drug Enforcement Administration ("DEA") issued a DEA registration number to Respondent, which allowed him to dispense and prescribe controlled substances listed in Chapter 893, Florida Statutes, to patients.
- 10. According to the aforementioned indictment, between January 1997 and September 2002, Respondent used his Florida medical license to fraudulently bill over two million dollars in medical claims to various healthcare benefit programs, including Medicare, Medicaid, Tricare, Blue Cross and Blue Shield of Florida, Mail Handlers, Well Point Health

Networks, Allianz Life Insurance Company of North America, and Humana.

Respondent falsely represented to the above programs that he was duly licensed in the State of Florida to practice medicine.

11. On or about June 27, 2003, in case number 1:02CR38-001, Respondent pleaded guilty to, and was found guilty of, one felony count of health care fraud, in violation of 18 U.S.C. 1347 and 1342, and one felony count of illegally dispensing a controlled substance, in violation of 21 U.S.C. 841 (a)(1) and 841 (b)(1)(c).

COUNT ONE

- 12. Petitioner realleges and incorporates paragraphs one (1) through eleven (11) as if fully set forth herein.
- 13. Section 458.331(1)(a), Florida Statutes (1993 and 1995), sets forth grounds for disciplinary action by the Board of Medicine and provides that attempting to obtain, obtaining, or renewing a license to practice medicine by bribery, by fraudulent misrepresentations, or through an error of the department or the board constitutes grounds for disciplinary action by the Board of Medicine.
- 14. In or around May 1995 and January 1996, Respondent obtained a license to practice medicine in the State of Florida through fraudulent representations.

15. Based on the foregoing, Respondent has violated 458.331(1)(a), Florida Statutes (1993 and 1995), by attempting to obtain, obtaining, or renewing a license to practice medicine by bribery, by fraudulent misrepresentations, or through an error of the board.

COUNT TWO

- 16. Petitioner realleges and incorporates paragraphs one (1) through eleven (11) as if fully set forth in this count.
- 17. Section 458.331(1)(c), Florida Statutes (2002), sets forth grounds for disciplinary action by the Board of Medicine and provides that being convicted or found guilty of, or entering a plea of nolo contendere to, regardless of adjudication, a crime in any jurisdiction which directly relates to the practice of medicine or to the ability to practice medicine.
- 18. In or around June 2003, Respondent was found guilty of health care fraud and of illegally dispensing a controlled substance. In committing his crimes, Respondent utilized his status as a licensed physician in order to solicit patients who were Medicaid recipients. Respondent then used his license to fraudulently bill the State of Florida for his services.

19. Based on the foregoing, Respondent has violated Section 458.331(1)(c), Florida Statutes, by being found guilty of, a crime, which directly relates to the practice of medicine.

WHEREFORE, the Petitioner respectfully requests that the Board of Medicine enter an order imposing one or more of the following penalties: permanent revocation or suspension of Respondent's license, restriction of practice, imposition of an administrative fine, issuance of a reprimand, placement of the Respondent on probation, corrective action, refund of fees billed or collected, remedial education and/or any other relief that the Board deems appropriate.

SIGNED this _____ day of _____

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John O. Agwunobi, M.D., M.B.A. Secretary, Department of Health

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Ephraim D. Livingston
Assistant General Counsel
DOH Prosecution Services Unit
4052 Bald Cypress Way, Bin C-65
Tallahassee, FL 32399-3265
Florida Bar #0121347
(850) 410-4516
(850) 414-1991 FAX

EDL

Reviewed and approved by: ______(initials) ______(date)

PCP: 6/18/2004

PCP Members: El-Bahri, Patrowicz, Long

NOTICE OF RIGHTS

Respondent has the right to request a hearing to be conducted in accordance with Section 120.569 and 120.57, Florida Statutes, to be represented by counsel or other qualified representative, to present evidence and argument, to call and cross-examine witnesses and to have subpoena and subpoena duces tecum issued on his or her behalf if a hearing is requested.

NOTICE REGARDING ASSESSMENT OF COSTS

Respondent is placed on notice that Petitioner has incurred costs related to the investigation and prosecution of this matter. Pursuant to Section 456.072(4), Florida Statutes, the Board shall assess costs related to the investigation and prosecution of a disciplinary matter, which may include attorney hours and costs, on the Respondent in addition to any other discipline imposed.

ATTACHMENT A STANDARD TERMS APPLICABLE TO ALL FINAL ORDERS

The following are the standard terms applicable to all Final Orders, including supervision and monitoring provisions applicable to licensees on probation.

- A. COMPLIANCE WITH STATE AND FEDERAL LAWS AND RULES.

 Respondent shall comply with all state and federal statutes, rules and regulations pertaining to the practice of medicine, including Chapters 456, 458, 893, Florida

 Statutes, and Rule Chapter 64B8, Florida Administrative

 Code. If Respondent is subject to criminal probation,

 Respondent shall comply with all terms and conditions of said criminal probation.
- B. PAYMENT OF FINES AND COSTS. Unless otherwise directed by
 Final Order, all fines and costs shall be paid by check or
 money order made payable to the Board and sent to DOH/Client
 Services, P.O. Box 6320, Tallahassee, Florida 32314-6320,
 WITHIN 30 DAYS OF THE FILING OF THE FINAL ORDER. The
 Board/Compliance office does NOT have the authority to
 change the terms of payment of any fine imposed by the
 Board.
- C. <u>ADDRESSES</u>. Respondent must keep current residence and practice addresses on file with the Board. Respondent shall notify the Compliance Office, in writing, within 10 days of

any changes of those addresses. Furthermore, if the Respondent's license is on probation, the Respondent shall notify the Compliance Office within 10 days in the event that Respondent leaves the active practice of medicine in Florida.

D. <u>COMPLIANCE ADDRESS</u>. Unless otherwise directed, all reports, correspondence and inquiries shall be sent to: DOH, Client Services Unit, 4052 Bald Cypress Way, Bin #C01, Tallahassee, Florida 32399-3251, Attn: Medical Compliance Officer.

E. CONTINUITY OF PRACTICE

- 1. TOLLING PROVISIONS. In the event the Respondent leaves the State of Florida for a period of 30 days or more or otherwise does not or may not engage in the active practice of medicine in the State of Florida, then certain provisions of the requirements in the Final Order shall be tolled and shall remain in a tolled status until Respondent returns to the active practice of medicine in the State of Florida.

 Respondent shall notify the Compliance Officer 10 days prior to his/her return to practice in the State of Florida.

 Unless otherwise set forth in the Final Order, the following requirements and only the following requirements shall be tolled until the Respondent returns to active practice:
 - a. The time period of probation shall be tolled.
 - b. The provisions regarding supervision whether direct

- or indirect by the monitor/supervisor, and required reports from the monitor/supervisor shall be tolled.
- c. The requirement for quality assurance review of Respondent's practice shall be tolled.
- d. Any provisions regarding community service shall be tolled.
- e. Any requirements regarding lectures on the subject of wrong-site surgery.
- 2. ACTIVE PRACTICE. In the event that Respondent leaves the active practice of medicine for a period of one year or more, the Respondent may be required to appear before the Board and demonstrate the ability to practice medicine with reasonable skill and safety to patients prior to resuming the practice of medicine in the State of Florida.
- otherwise directed by Final Order, all community service requirements, continuing education units/courses must be completed, and documentation of such completion submitted to DOH/Client Services, at the address set forth in paragraph D., WITHIN ONE YEAR OF THE DATE OF THE FINAL ORDER.
 - 1. <u>DEFINITION OF COMMUNITY SERVICE.</u> "Community service" shall be defined as the delivery of medical services directly to patients, or the delivery of other volunteer services to an entity which is exempt

from federal taxation under 26 U.S.C. s. 501(c)(3), without fee or cost to the patient or the entity, for the good of the people of the State of Florida.

Community service shall be performed outside the physician's regular practice setting.

- 2. CONTINUING EDUCATION. Continuing education imposed by Final Order shall be in addition to those hours required for biennial renewal of licensure. Unless otherwise approved by the Board or the Chairperson of the Probation Committee, said continuing education courses shall consist of a formal live lecture format.
- G. <u>PROBATION TERMS</u>. If probation was imposed by the Final Order, the following provisions are applicable.

1. DEFINITIONS:

a. INDIRECT SUPERVISION is supervision by a monitoring physician (monitor), as set forth in the Final Order, whose responsibilities are set by the Board. Indirect supervision does not require that the monitor practice on the same premises as the Respondent. However, the monitor shall practice within a reasonable geographic proximity to Respondent, which shall be within 20 miles unless otherwise approved by the Board and shall be readily available for consultation. The monitor shall be board-certified in the Respondent's specialty

area unless otherwise approved by the Board or its designee.

- b. DIRECT SUPERVISION is supervision by a supervising physician (supervisor), as set forth in the Final Order, whose responsibilities are set by the Board. Direct supervision requires that the supervisor and Respondent work in the same office. The supervisor shall be board-certified in the Respondent's specialty area unless otherwise approved by the Board or its designee.
- c. PROBATION COMMITTEE or "Committee" are members of the Board of Medicine designated by the Chair of the Board to serve as the Probation Committee.

2. REQUIRED SUPERVISION.

- a. If the terms of the Final Order include indirect monitoring of the licensee's practice (monitoring) or direct monitoring of the licensee's practice (supervision), the Respondent shall not practice medicine without an approved monitor/supervisor, as specified by the Final Order, unless otherwise ordered by the Board.
- b. The monitor/supervisor must be licensed under Chapter 458, Florida Statutes, in good standing, and without restriction or limitation on his/her license.

In addition, the Board or Committee may reject any proposed monitor/supervisor on the basis that he/she has previously been subject to any disciplinary action against his/her medical license in this or any other jurisdiction, is currently under investigation, or is the subject of a pending disciplinary action. The monitor/supervisor must be actively engaged in the same or similar specialty area unless otherwise approved by the Board or Committee and be practicing within a reasonable distance of the Respondent's practice, a distance of no more than 20 miles unless otherwise specifically provided for in the Final The monitor/supervisor must not be a relative or employee of the Respondent. The Board, Committee or designee may also reject any proposed monitor/supervisor for good cause shown.

3. TEMPORARY APPROVAL. The Board confers authority on the Chair of the Probation Committee to temporarily approve Respondent's monitor/supervisor. To obtain this temporary approval, Respondent shall submit to the Compliance Officer the name and curriculum vitae of the proposed monitor/supervisor. This information shall be furnished to the Chair of the Probation Committee by way of the Compliance Officer, within 48

hours after Respondent receives the Final Order in this matter. This information may be faxed to the Compliance Officer at (850) 414-0864, or may be sent by overnight mail to the Compliance address as set forth in paragraph D. above. In order to provide time for Respondent's proposed supervisory/monitoring physician to be approved or disapproved by the Chair of the Probation Committee, Respondent shall be allowed to practice medicine while approval is being sought, but only for a period of five working days after Respondent receives the Final Order. If Respondent's supervising/monitoring physician has not been approved during that time frame, then Respondent shall cease practicing until such time as the supervising/monitoring physician is temporarily approved. In the event that the proposed monitoring/supervising physician is not approved, then Respondent shall cease practicing immediately. Should Respondent's monitoring/supervising physician be approved, said approval shall only remain in effect until the next meeting of the Probationer's Committee. Absent said approval. Respondent shall not practice medicine until a monitoring/supervising physician is approved. Temporary approval shall only remain in

effect until the next meeting of the Probation Committee.

4. FORMAL APPROVAL. Respondent shall have the monitor/supervisor with him/her at the first probation appearance before the Probation Committee. Prior to consideration of the monitor/supervisor by the Committee, the Respondent shall provide the monitor/supervisor a copy of the Administrative Complaint and the Final Order in this case. Respondent shall submit a current curriculum vitae, a description of current practice, and a letter agreeing to serve from the proposed monitor/supervisor to the Compliance Officer no later than fourteen days before the Respondent's first scheduled probation appearance. Respondent's monitor/supervisor shall also appear before the Probation Committee at such times as directed by the Committee. It shall be the Respondent's responsibility to ensure the appearance of his/her monitor/supervisor as directed. Failure of the monitor/supervisor to appear as directed shall constitute a violation of the terms of the Final Order and may subject the Respondent to additional disciplinary action.

5. CHANGE IN MONITOR/SUPERVISOR. In the event that

Respondent's monitor/supervisor is unable or unwilling to fulfill his/her responsibilities as a monitor/supervisor as described above, the Respondent shall immediately advise the Compliance Office of this fact. Respondent shall immediately submit to the Compliance Office the name of a temporary monitor/supervisor for consideration. Respondent shall not practice pending approval of this temporary monitor/supervisor by the Chair of the Probation Committee. Furthermore, Respondent shall make arrangements with his/her temporary monitor/supervisor to appear before the Probation Committee at its next regularly scheduled meeting for consideration of the monitor/supervisor by the Committee. Respondent shall only practice under the supervision of the temporary monitor/supervisor (approved by the Chair) until the next regularly scheduled meeting of the Probation Committee whereat the issue of the Committee's approval of the Respondent's new monitor/supervisor shall be addressed.

6. REPORTS.

a. If directed by Final Order, probation reports, in affidavit form, shall be submitted by the Respondent and shall contain the following:

- (1) Brief statement of why physician is on probation.
- (2) Practice location.
- (3) Describe current practice (type and composition).
- (4) Brief statement of compliance with probationary terms.
- (5) Describe relationship with monitoring/supervising physician.
- (6) Advise Compliance Officer of any problems including office incident reports filed; loss or restriction of hospital staff privileges; loss or restriction of DEA registration; or any Medicare/Medicaid program exclusions, restrictions or limitations.
- b. MONITOR/SUPERVISOR REPORTS. If directed by Final Order, monitor/supervisor reports, in affidavit form shall include the following:
- (1) Brief statement of why physician is on probation.
- (2) Description of probationer's practice.
- (3) Brief statement of probationer's compliance with terms of probation.
- (4) Brief description of probationer's relationship with monitoring physician.
- (5) Detail any problems which may have arisen with probationer.