30 E. Broad St., 3rd Floor Columbus, Ohio 43215 (614) 466-3934 www.med.ohio.gov

August 8, 2018

Stephen Scott Brown, M.D. 2715 Guyan Avenue Huntington, WV 25702

RE: Case No. 17-CRF-0133

Dear Doctor Brown:

Please find enclosed certified copies of the Entry of Order; the Report and Recommendation of Danielle R. Blue, Esq., Hearing Examiner, State Medical Board of Ohio; and an excerpt of draft Minutes of the State Medical Board, meeting in regular session on August 8, 2018, including motions approving and confirming the Report and Recommendation as the Findings and Order of the State Medical Board of Ohio.

Section 119.12, Ohio Revised Code, may authorize an appeal from this Order. Any such appeal must be filed in accordance with all requirements specified in Section 119.12, Ohio Revised Code, and must be filed with the State Medical Board of Ohio and the Franklin County Court of Common Pleas within (15) days after the date of mailing of this notice.

THE STATE MEDICAL BOARD OF OHIO

Kheimal MD

Kim G. Rothermel, M.D.

Secretary

KGR:jam Enclosures

CERTIFIED MAIL NO. 91 7199 9991 7036 6913 4870 RETURN RECEIPT REQUESTED

Mailed 8-9-18

CERTIFICATION

I hereby certify that the attached copy of the Entry of Order of the State Medical Board of Ohio; Report and Recommendation of Danielle R. Blue, Esq., State Medical Board Hearing Examiner; and excerpt of draft Minutes of the State Medical Board, meeting in regular session on August 8, 2018, including motions approving and confirming the Findings of Fact, Conclusions and Proposed Order of the Hearing Examiner as the Findings and Order of the State Medical Board of Ohio; constitute a true and complete copy of the Findings and Order of the State Medical Board in the matter of Stephen Scott Brown, M.D., Case No. 17-CRF-0133, as it appears in the Journal of the State Medical Board of Ohio.

This certification is made by authority of the State Medical Board of Ohio and in its behalf.

Kim G. Rothermel, M.D.

Secretary

(SEAL)

August 8, 2018

Date

BEFORE THE STATE MEDICAL BOARD OF OHIO

IN THE MATTER OF

CASE NO. 17-CRF-0133

STEPHEN SCOTT BROWN, M.D.

ENTRY OF ORDER

This matter came on for consideration before the State Medical Board of Ohio on August 8, 2018.

Upon the Report and Recommendation of Danielle R. Blue, Esq., State Medical Board Hearing Examiner, designated in this Matter pursuant to R.C. 4731.23, a true copy of which Report and Recommendation is attached hereto and incorporated herein, and upon the approval and confirmation by vote of the Board on the above date, the following Order is hereby entered on the Journal of the State Medical Board of Ohio for the above date.

It is hereby ORDERED that:

- A. **PERMANENT REVOCATION:** The certificate of Stephen S. Brown, M.D., to practice medicine and surgery in Ohio is hereby PERMANENTLY REVOKED.
- B. **FINE**: Within thirty days of the effective date of this Order, Dr. Brown, shall remit payment in full of a monetary fine of five thousand dollars (\$5,000.00). Such payment shall be made via credit card in the manner specified by the Board through its online portal, or by other means as specified by the Board.

The failure of Dr. Brown to timely remit full payment shall constitute a violation of this Order. Should such a violation occur, the Board, after giving Dr. Brown notice and the opportunity to be heard, may institute whatever disciplinary action it deems appropriate

EFFECTIVE DATE OF ORDER: This Order shall become effective immediately upon the mailing of the notification of approval by the Board.

Kim G. Rothermel, M.D.
Secretary

(SEAL)

August 8, 2018

Date

STATE MEDICAL BOARD OF OHIO

BEFORE THE STATE MEDICAL BOARD OF OHIO

In the Matter of

Case No. 17-CRF-0133

Stephen S. Brown, M.D.,

Hearing Examiner Blue

Respondent.

REPORT AND RECOMMENDATION

Basis for Hearing

By letter dated November 8, 2017, the State Medical Board of Ohio ("Board") notified Stephen S. Brown, M.D., that it intended to determine whether to take disciplinary action against his certificate to practice medicine and surgery in Ohio. The Board stated that its proposed action was based on the following allegations: (1) on April 17, 2017, the Commonwealth of Kentucky Board of Medical Licensure issued an Order of Revocation that revoked Dr. Brown's medical license in Kentucky; (2) Dr. Brown had provided a false, fraudulent, or misleading statement on his May 2017 online renewal application; and/or (3) Dr. Brown failed to respond to the Board's Interrogatories.

The Board further alleged that Dr. Brown's acts, conduct, and/or omissions, individually and/or collectively, constitute:

- "[a]ny of the following actions taken by an agency responsible for authorizing, certifying, or regulating an individual to practice a health care occupation or provide health care services in this state or another jurisdiction, for any reason other than the nonpayment of fees: the limitation, revocation, or suspension of an individual's license to practice; acceptance of an individual's license surrender; denial of a license; refusal to renew or reinstate a license; imposition of probation; or issuance of an order of censure or other reprimand," as set forth in Ohio Revised Code Section ("R.C.") 4731.22(B)(22).
- "[m]aking a false, fraudulent, deceptive, or misleading statement in the solicitation of or advertising for patients; in relation to the practice of medicine and surgery, osteopathic medicine and surgery, podiatric medicine and surgery, or a limited branch of medicine; or in securing or attempting to secure any certificate to practice or certificate of registration issued by the board," as set forth in R.C. 4731.22(B)(5).
- "[f]ailure to cooperate in the investigation conducted by the board under division (F) of this section, including failure to comply with a subpoena or order issued by the board or failure to answer truthfully a question presented by the board in an investigative interview, an investigative office conference, at a deposition, or in written interrogatories," as set forth in R.C. 4731.22(B)(34).

(State's Exhibit ("St. Ex.") 1)

Appearances

Mike DeWine, Attorney General of Ohio, and Emily Pelphrey, Assistant Attorney General, for the State of Ohio. Dr. Brown did not appear at the hearing.

Hearing Date: February 22, 2018

SUMMARY OF THE EVIDENCE

All evidence admitted in this matter, even if not specifically mentioned, was thoroughly reviewed and considered by the Hearing Examiner prior to preparing this Report and Recommendation.

Background Information

1. Stephen Scott Brown, M.D., a psychiatrist, was initially licensed to practice medicine in Ohio in April 2013. His Ohio license is currently active. (Ohio *eLicense* Center at https://license.ohio.gov/lookup, query on March 6, 2018; St. Ex. 2)

April 2017 Kentucky Order of Revocation

2. On December 12, 2016, the Commonwealth of Kentucky Board of Medical Licensure ("Kentucky Board") issued a Complaint against Dr. Brown which stated in pertinent part:

* * *

3. On or about March 5, 2016, the Board received a grievance in which Patient A alleged patient abandonment by the licensee. According to Patient A, she was referred to the licensee by Counselor's Clinical Cottage for treatment of bipolar disorder, mixed manic depression, and severe anxiety – all diagnoses for which she has been treated since 1993; at her first appointment in November 2015, the licensee prescribed her Xanax for her anxiety but stated that he wanted to "handle one problem at a time;" she was given a second appointment for December 2015, she went to his office and found the doors locked; the patient called the licensee and left several messages; when the licensee called her back, he stated that he was sick and offered to call in her prescription for Xanax; after that, the licensee did not reopen his office, did not give notice of his intent to close or move his practice and did not return her calls.

- 4. The medical investigator interviewed Jade Maddox, owner/operator of Counselor's Clinical Cottage ("CCC"), who stated substantially as follows: the licensee contacted CCC to inquire about opening a buprenorphine clinic in the area; he visited CCC on two occasions to observe and speak with CCC physicians; CCC agreed to refer thirty (30) patients to him for treatment; after referral, patients reported to CCC that the licensee was the only provider in his clinic and that it appeared to be an apartment; and shortly afterwards, patients reported that the licensee abandoned them.
- 5. CCC employee, Becky Davis, provided a written statement in which she stated substantially as follows: after patients reported that they were unable to locate the licensee for follow up appointments, she made contact with the licensee by having someone page him at a hospital; the licensee told her that he closed his office due to a "financial catastrophe" and that he had not referred the patients to other psychiatrists because "they were all reckless;" when asked, the licensee stated that he was "working on" how patients could retrieve their patient records from him but could not provide details and then he hung up without further explanation.
- 6. Patient B submitted a written statement in which she stated substantially as follows: She was referred to the licensee by her counselor. When she met the licensee for the first appointment, his office was in an apartment building, an empty room with only a coffee table, three chairs and a phone; the licensee's hair was a mess, his pupils dilated and he looked "high." The licensee offered Patient B Xanax and Klonopin and stated that the DEA should not have a say in what he prescribes. The licensee did not show for Patient B's second appointment but phoned in her medication without notifying her. The licensee was late for Patient B's third appointment. After the licensee opened a suboxone clinic patients were lined up in the hallway and there was a phone number taped to the licensee's office door; when Patient B called the number, a man stated that he was looking for the licensee because he would prescribe suboxone and Xanax. The licensee failed to respond to Patient B's calls and emails when her medications ran out and as a result she became very sick coming off of her medication.
- 7. The medical investigator interviewed Marc Spelar, M.D., Prometheus Mentis Psych, PLLC, who stated substantially as follows: he provided the financial backing for the licensee's failed

clinic and is out a substantial amount of money; the licensee stopped seeing patients without explanation; and he has tried to contact the licensee several times to discuss the money he is owed but the licensee will not return his calls.

- 8. On or about August 22, 2016, Stephanie Johnson, Pharm.D., of the Office of Inspector General, Drug Enforcement and Professional Practices Branch of the Cabinet for Health and Family Services ("Drug Enforcement") reviewed and analyzed the licensee's KASPER records (dated June 1, 2015 through January 31, 2016) and found that the majority of medications prescribed were buprenorphine products and other controlled substances appropriate for the practice of psychiatry. Ms. Johnson identified twelve (12) patient charts for further investigation by the Board.
- 9. The Board served a subpoena upon the licensee for the identified twelve (12) patient charts, setting a deadline of September 9 for production of the records.
- 10. On September 2, 2016, the licensee acknowledged receipt of the subpoena and requested a two-week extension, stating "I am in the process of retrieving files and am not sure I will have all the complete patient records from the list provided by September 9th."
- 11. The Board granted the licensee a 7-day extension to produce the subpoenaed records.
- 12. On September 16, the licensee e-mailed the medical investigator and stated: "It seems that those records were destroyed by shredding after they became water damaged and illegible after a frozen water pipe burst in the winter of 2016. Therefore I am unable to comply with your request."
- 13. The licensee failed to respond to follow-up inquiry from the Board's medical investigator.
- 14. By his conduct, the licensee has violated KRS 311.595(9)¹, as illustrated by KRS 311.597(4)². Accordingly, legal grounds exist for disciplinary action against his Kentucky medical license.

¹ KRS 311.595(9) states in pertinent part: "* * * the board may * * * revoke any license * * * upon proof that the licensee has: Engaged in dishonorable, unethical, or unprofessional conduct of a character likely to deceive, defraud, or harm the public or any member thereof."

² KRS 311.597(4) states in pertinent part: "As used in KRS 311.595(9), 'dishonorable, unethical, or unprofessional conduct * * * shall include but not be limited to the following acts by a licensee: Conduct which is calculated or has

15. The licensee is directed to respond to the allegations delineated in the Complaint within thirty (30) days of service * * *.

(St. Ex. 2 at 9-13)

- 3. On February 16, 2017, a Kentucky Board Hearing Officer issued a Recommended Order Granting Motion for Default Ruling. In the Order, the Hearing Officer noted that the Kentucky Board filed a Motion for Default Ruling after Dr. Brown failed to file a response to the Complaint. The Hearing Officer found that the Motion had substantial merit and that Dr. Brown was in default. The Hearing Officer further recommended that the Kentucky Board issue a Final Order finding Dr. Brown in default and guilty of the allegations set forth in the Complaint. (St. Ex. 2 at 4-7)
- 4. On April 17, 2017, the Kentucky Board issued an Order of Revocation which revoked Dr. Brown's license to practice medicine in Kentucky. (St. Ex. 2 at 1-3)

Online Application for Renewal

- 5. On May 28, 2017, Dr. Brown submitted an online application for renewal of his license to practice medicine and surgery in Ohio, which was granted. By signing the Application, Dr. Brown certified that the information provided therein was true. (St. Ex. 3)
- 6. In his Application, Dr. Brown answered "No" to Question 4 which asked:

At any time since signing your last application for renewal of your certificate has any board, bureau, department, agency, or any other body, including those in Ohio <u>other than this board</u>, filed any charges, allegations or complaints against you?

(St. Ex. 3)

Board Interrogatories

7. On July 10, 2017, the Board sent Dr. Brown a First Set of Interrogatories ("Interrogatories"), via certified mail, return receipt requested, to his credentials mailing address requesting that he send his answers to the Interrogatories no later than August 10, 2017. An electronic return receipt from the United States Postal Service ("USPS") indicates that the Interrogatories were delivered to Dr. Brown on July 27, 2017.

the effect of bringing the medical profession into disrepute, including but not limited to any departure from, or failure to conform to the standards of acceptable and prevailing medical practice within the Commonwealth of Kentucky, and any departure from, or failure to conform to the principle of medical ethics of the American Medical Association * * *."

However, the Board did not receive Dr. Brown's answers to the Interrogatories. (St. Ex. 4)

- 8. On August 11, 2017, the Board sent Dr. Brown another copy of the Interrogatories, via certified mail, return receipt requested, to his credentials mailing address requesting that he send his answers to the Interrogatories no later than September 11, 2017. An electronic return receipt from the USPS indicates that the Interrogatories were delivered to Dr. Brown on September 6, 2017. However, the Board did not receive Dr. Brown's answers to the Interrogatories. (St. Ex. 4)
- 9. On September 12, 2017, the Board sent Dr. Brown another copy of the Interrogatories, via certified mail, return receipt requested, to his credentials mailing address requesting that he send his answers to the Interrogatories no later than October 13, 2017. An electronic return receipt from the USPS indicates that the Interrogatories were delivered to Dr. Brown on October 10, 2017. However, the Board did not receive Dr. Brown's answers to the Interrogatories. (St. Ex. 4)

Dr. Brown's Hearing Request

10. Dr. Brown did not appear at the hearing. However, he provided an unsworn explanation³ in his hearing request concerning the allegations, which states in pertinent part:

I again reiterate the claim that I have not behaved unprofessionally or inappropriately. However, I am greatly concerned about a number of facts which have come to my attention. * * *

I am also concerned by the weight given to the Kentucky Medical boards decision to terminate my license. The investigator on that case John Marshall a former state trooper didn't like doctors, any doctors. The FBI has in its most recent report stated that the state of Kentucky's public services are some of the most corrupt in the nation. Indeed my own personal research found that in a dozen investigations by Mr. Marshall no doctor kept his license whether he cooperated or not, whether he had a lawyer or not. I then had some justification to believe that losing my license was a foregone conclusion. Indeed, several colle[agues] of mine have explicitly stated they would never attempt to get a license in Kentucky due to litigation issues.

I am also disturbed that my former employer William Webb one of the complaintants has a motive for vindictive retribution namely that when he threatened me and I resigned. He had looked on my services as the financial savior of his 2 decade clinical practice. I believe his complaint is

³ The State did not have an opportunity to cross-examine Dr. Brown.

reprisal for my depriving him of this income. I also suspect that William Webb has some direct unsolicited ties to the medical board and that his retribution has been taken up by those sympathetic to Mr. Webb and hostile to me.

I also have been the victim of anonymous persons who have contacted my employers with the expressed intent to get me fired. I believe this to be unlawful deprivation of future income. * * *

I also believe that nothing I do or don't do will alter the outcome of this hearing. I believe this is an unethical attempt to destroy the weaker opponent of a powerful community member.

(St. Ex. 1 at 18-20)

FINDINGS OF FACT

- 1. On or about April 17, 2017, the Kentucky Board issued an Order of Revocation ("April 2017 Kentucky Order of Revocation") whereby the Kentucky license of Stephen Scott Brown, M.D., was revoked. The underlying Complaint and subsequent Recommended Order Granting Motion for Default Ruling indicate that Dr. Brown engaged in misconduct related to prescribing practices with regards to two patients, that he abandoned those and other patients by closing his medical practice without notification, and that although he acknowledged receiving the subpoena, he failed to produce medical records in response to the subpoena issued by the Kentucky Board.
- 2. On or about May 28, 2017, Dr. Brown submitted an online application for renewal of his license to practice medicine and surgery in Ohio. Despite the aforementioned April 2017 Kentucky Order of Revocation, he answered "No" to the question that asked, "At any time since signing your last application for renewal of your certificate has any board, bureau, department, agency, or any other body, including those in Ohio other than this board, filed any charges, allegations, or complaints against you?"
- 3. By letter dated July 10, 2017, the Board sent its First Set of Interrogatories to Dr. Brown by certified mail to his credentials mailing address. As was set forth in the Interrogatories and the accompanying cover letter, his answers were due in the Board's office no later than August 10, 2017. Information received by the USPS indicates that the Interrogatories were received by Dr. Brown on July 27, 2017. Based on his failure to respond to the July 10, 2017 letter, the Board sent him a subsequent letter dated August 11, 2017 again directing him to respond to the Board's First Set of Interrogatories posed to him, and his answers were due in the Board's office no later than September 11, 2017. Information received by the USPS indicates that the Board's second letter was received by Dr. Brown on August 21, 2017. Based on his failure to respond to the July 10, 2017

and August 11, 2017 letters, the Board sent him a subsequent letter dated September 12, 2017 again directing him to respond to the Board's First Set of Interrogatories, and his answers were due in the Board's office no later than October 13, 2017. No response was received by the Board to the September 12, 2017 letter.

CONCLUSIONS OF LAW

1. The April 2017 Kentucky Order of Revocation, as set forth in Findings of Fact 1, constitutes "[a]ny of the following actions taken by an agency responsible for authorizing, certifying, or regulating an individual to practice a health care occupation or provide health care services in this state or another jurisdiction, for any reason other than the nonpayment of fees: the limitation, revocation, or suspension of an individual's license to practice; acceptance of an individual's license surrender; denial of a license; refusal to renew or reinstate a license; imposition of probation; or issuance of an order of censure or other reprimand," as set forth in R.C. 4731.22(B)(22).

Pursuant to R.C. 4731.225, the Board is authorized to impose a civil penalty for the underlying negative conduct of the other state action which in this matter was a departure from or failure to conform to minimal standards of care. The Board's fining guideline for this violation is as follows:

Maximum Fine: \$20,000.00 Minimum Fine: \$4,000.00 Standard Fine: \$5,000.00

2. Dr. Brown's acts, conduct, and/or omissions, as set forth in Findings of Fact 1 and 2, individually and/or collectively, constitute "[m]aking a false, fraudulent, deceptive, or misleading statement in the solicitation of or advertising for patients; in relation to the practice of medicine and surgery, osteopathic medicine and surgery, podiatric medicine and surgery, or a limited branch of medicine; or in securing or attempting to secure any certificate to practice or certificate of registration issued by the board," as set forth in R.C. 4731.22(B)(5).

Pursuant to R.C. 4731.225, the Board is authorized to impose a civil penalty for this violation. The Board's fining guideline for this violation is as follows:

Maximum Fine: \$20,000.00 Minimum Fine: \$1,000.00 Standard Fine: \$5,000.00

3. Dr. Brown's acts, conduct, and/or omissions, as set forth in Findings of Fact 3, individually and/or collectively, constitute "[f]ailure to cooperate in the investigation conducted by the board under division (F) of this section, including failure to comply

with a subpoena or order issued by the board or failure to answer truthfully a question presented by the board in an investigative interview, an investigative office conference, at a deposition, or in written interrogatories," as set forth in R.C. 4731.22(B)(34).

Pursuant to R.C. 4731.225, the Board is authorized to impose a civil penalty for this violation. The Board's finding guideline for this violation is as follows:

Maximum Fine: \$5,000.00 Minimum Fine: \$3,000.00 Standard Fine: \$4,500.00

DISCUSSION OF PROPOSED ORDER

It is undisputed that the Kentucky Board revoked Dr. Brown's license for engaging in misconduct related to prescribing practices with two of his patients, for abandoning those and other patients by closing his medical practice without notification, and failing to cooperate with the Kentucky Board. In May 2017, Dr. Brown made a false statement on his online application by failing to disclose his April 2017 Kentucky Order of Revocation to this Board. Subsequently, Dr. Brown failed to cooperate with this Board by failing to respond to the Board's Interrogatories.

Based on the foregoing, the Hearing Examiner concludes that Dr. Brown intended to mislead the Board by failing to disclose his April 2017 Kentucky Order of Revocation and is not interested in cooperating with this Board's requests. Therefore, a permanent revocation is warranted in this matter. In addition, the Board is authorized to impose a civil penalty for the violations in this matter. Pursuant to the Board's direction, the Proposed Order would impose a standard fine of \$5,000.00.

PROPOSED ORDER

It is hereby ORDERED that:

- A. **PERMANENT REVOCATION**: The certificate of Stephen S. Brown, M.D., to practice medicine and surgery in Ohio is hereby PERMANENTLY REVOKED.
- B. **FINE**: Within thirty days of the effective date of this Order, Dr. Brown shall remit payment in full of a fine of five thousand dollars (\$5,000.00). Such payment shall be made via credit card in the manner specified by the Board through its online portal, or by other manner as specified by the Board.

The failure of Dr. Brown to timely remit full payment shall constitute a violation of this Order. Should such a violation occur, the Board, after giving Dr. Brown notice and the opportunity to be heard, may institute whatever disciplinary action it deems appropriate.

EFFECTIVE DATE OF ORDER: This Order shall become effective immediately upon the mailing of the notification of approval by the Board.

Danielle R. Blue, Esq. Hearing Examiner



30 E. Broad St., 3rd Floor Columbus, Ohio 43215 (614) 466-3934 www.med.ohio.gov

EXCERPT FROM THE DRAFT MINUTES OF AUGUST 8, 2018

REPORTS AND RECOMMENDATIONS

Mr. Giacalone announced that the Board would now consider the Reports and Recommendations appearing on its agenda.

Mr. Giacalone asked whether each member of the Board had received, read and considered the hearing records, the Findings of Fact, Conclusions of Law, Proposed Orders, and any objections filed in the matters of: Stephen S. Brown, M.D.; Anthony G. Conrardy, M.D.; and Anthony Joseph DiCello. A roll call was taken:

ROLL CALL:

Dr. Rothermel - aye Dr. Saferin - aye Dr. Schottenstein - aye Dr. Soin - aye Dr. Schachat - aye Mr. Giacalone - ave Mr. Gonidakis - ave Dr. Edgin - aye Dr. Factora - aye Ms. Montgomery - aye Dr. Johnson - aye Dr. Bechtel - aye

Mr. Giacalone asked whether each member of the Board understands that the disciplinary guidelines do not limit any sanction to be imposed, and that the range of sanctions available in each matter runs from dismissal to permanent revocation. A roll call was taken:

ROLL CALL:

Dr. Rothermel - aye Dr. Saferin - aye Dr. Schottenstein - aye Dr. Soin - aye Dr. Schachat - aye Mr. Giacalone - ave Mr. Gonidakis - aye Dr. Edgin - aye Dr. Factora - aye Ms. Montgomery - aye Dr. Johnson - aye Dr. Bechtel - aye

Mr. Giacalone noted that, in accordance with the provision in section 4731.22(F)(2), Ohio Revised Code, specifying that no member of the Board who supervises the investigation of a case shall participate in further adjudication of the case, the Secretary and Supervising Member must abstain from further participation in the adjudication of any disciplinary matters. In the matters before the Board today, Dr.

Rothermel served as Secretary and Dr. Saferin served as Supervising Member.

Mr. Giacalone reminded all parties that no oral motions may be made during these proceedings.

The original Reports and Recommendations shall be maintained in the exhibits section of this Journal.

STEPHEN S. BROWN, M.D.

.....

Dr. Schottenstein moved to approve and confirm Ms. Blue's Findings of Fact, Conclusions of Law, and Proposed Order in the matter of Stephen S. Brown, M.D. Dr. Soin seconded the motion.

A vote was taken on Dr. Schottenstein's motion to approve:

ROLL CALL:

Dr. Rothermel - abstain Dr. Saferin - abstain Dr. Schottenstein - aye Dr. Soin - aye Dr. Schachat - aye Mr. Giacalone - aye Mr. Gonidakis - aye Dr. Edgin - aye Dr. Factora - aye Ms. Montgomery - aye Dr. Johnson - aye Dr. Bechtel - aye

The motion to approve carried.



November 8, 2017

Case number: 17-CRF- 0133

Stephen Scott Brown, M.D. 2715 Guyan Ave Huntington, WV 25702

Dear Doctor Brown:

In accordance with Chapter 119., Ohio Revised Code, you are hereby notified that the State Medical Board of Ohio [Board] intends to determine whether or not to limit, revoke, permanently revoke, suspend, refuse to grant or register or renew or reinstate your license or certificate to practice medicine and surgery, or to reprimand you or place you on probation for one or more of the following reasons:

- (1) On or about April 17, 2017, the Commonwealth of Kentucky Board of Medical Licensure issued an Order of Revocation [April 2017 Kentucky Order of Revocation] whereby your license to practice medicine in the Commonwealth of Kentucky was revoked. The underlying Complaint and subsequent Recommended Order Granting Motion for Default Ruling indicate that you engaged in misconduct related to prescribing practices with regards to two patients, that you abandoned those and other patients by closing your medical practice without notification, and that although you acknowledged receiving a subpoena, you failed to produce medical records in response to the subpoena issued by the Commonwealth of Kentucky Board of Medical Licensure. A copy of the April 2017 Kentucky Order of Revocation is attached hereto and incorporated herein.
- On or about May 28, 2017, you submitted an online application for renewal of your license to practice medicine and surgery in Ohio. Despite the aforementioned April 2017 Kentucky Order of Revocation, you answered "No" to the question that asked, "At any time since signing your last application for renewal of your certificate has any board, bureau, department, agency, or any other body, including those in Ohio other than this board, filed any charges, allegations, or complaints against you?"
- (3) By letter dated July 10, 2017, the Board sent you The State Medical Board of Ohio's First Set of Interrogatories Directed to Stephen Scott Brown, M.D. via certified mail to your credentials mailing address. As was set forth in the Interrogatories and the accompanying cover letter, your answers were due to the Board's office no later than August 10, 2017. Information received by the United States Postal Service indicates that the Interrogatories were received by you on July 27, 2017. Based on your failure to respond to the July 10, 2017 letter, the Board sent you a subsequent letter dated August 11, 2017 again directing to you to respond to the Board's first set of interrogatories posed to you, and your answers were due to the Board's office no later than September 11, 2017. Information received by the United States Postal Service indicates that the Board's second letter was received by you on August 21, 2017. Based on your failure to respond to the July 10, 2017 and August 11, 2017 letters, the Board sent you a

Marked 11-9-17

subsequent letter dated September 12, 2017 again directing you to respond to the Board's first set of interrogatories posed to you, and your answers were due to the Board's office no later than October 13, 2017. A response was not received from you by the Board with regards to the September 12, 2017 letter.

The April 2017 Kentucky Order of Revocation as alleged in paragraph (1) above, constitutes "[a]ny of the following actions taken by an agency responsible for authorizing, certifying, or regulating an individual to practice a health care occupation or provide health care services in this state or another jurisdiction, for any reason other than the nonpayment of fees: the limitation, revocation, or suspension of an individual's license to practice; acceptance of an individual's license surrender; denial of a license; refusal to renew or reinstate a license; imposition of probation; or issuance of an order of censure or other reprimand," as that clause is used in Section 4731.22(B)(22), Ohio Revised Code.

Further, your acts, conduct, and/or omissions as alleged in paragraph (2) above, constitute "[m]aking a false, fraudulent, deceptive, or misleading statement in the solicitation of or advertising for patients; in relation to the practice of medicine and surgery, osteopathic medicine and surgery, podiatric medicine and surgery, or a limited branch of medicine; or in securing or attempting to secure any certificate to practice or certificate of registration issued by the board," as that clause is used in Section 4731.22(B)(5), Ohio Revised Code.

Further, your acts, conduct, and/or omissions as alleged in paragraphs (1) through (3) above, individually and/or collectively, constitute "[f]ailure to cooperate in an investigation conducted by the board under division (F) of this section, including failure to comply with a subpoena or order issued by the board or failure to answer truthfully a question presented by the board in an investigative interview, an investigative office conference, at a deposition, or in written interrogatories," as that clause is used in Section 4731.22(B)(34), Ohio Revised Code.

Furthermore, for any violations that occurred on or after September 29, 2015, the board may impose a civil penalty in an amount that shall not exceed twenty thousand dollars, pursuant to Section 4731.225, Ohio Revised Code. The civil penalty may be in addition to any other action the board may take under section 4731.22, Ohio Revised Code.

Pursuant to Chapter 119., Ohio Revised Code, you are hereby advised that you are entitled to a hearing in this matter. If you wish to request such hearing, the request must be made in writing and must be received in the offices of the State Medical Board within thirty days of the time of mailing of this notice.

You are further advised that, if you timely request a hearing, you are entitled to appear at such hearing in person, or by your attorney, or by such other representative as is permitted to practice before this agency, or you may present your position, arguments, or contentions in writing, and that at the hearing you may present evidence and examine witnesses appearing for or against you.

In the event that there is no request for such hearing received within thirty days of the time of mailing of this notice, the State Medical Board may, in your absence and upon consideration of this matter, determine whether or not to limit, revoke, permanently revoke, suspend, refuse to

Notice of Opportunity for Hearing Stephen Scott Brown, M.D. Page 3

grant or register or renew or reinstate your certificate or license to practice medicine and surgery or to reprimand you or place you on probation.

Please note that, whether or not you request a hearing, Section 4731.22(L), Ohio Revised Code, provides that "[w]hen the board refuses to grant or issue a license or certificate to practice to an applicant, revokes an individual's license or certificate to practice, refuses to renew an individual's license or certificate to practice, or refuses to reinstate an individual's license or certificate to practice, the board may specify that its action is permanent. An individual subject to a permanent action taken by the board is forever thereafter ineligible to hold a license or certificate to practice and the board shall not accept an application for reinstatement of the license or certificate or for issuance of a new license or certificate."

Copies of the applicable sections are enclosed for your information.

Very truly yours,

Kim G. Rothermel, M.D.

Em J. Crapicario & Mil

Secretary

KGR/JBR/bjr Enclosures

CERTIFIED MAIL #91 7199 9991 7036 6914 0703 RETURN RECEIPT REQUESTED

COMMONWEALTH OF KENTUCKY BOARD OF MEDICAL LICENSURE CASE NO. 1768

APR 17 2017 K.B.M.L.

IN RE: THE LICENSE TO PRACTICE MEDICINE IN THE COMMONWEALTH OF KENTUCKY HELD BY STEPHEN SCOTT BROWN, M.D., LICENSE NO. 45876, 2715 GUYAN AVENUE, HUNTINGTON, WEST VIRGINIA 25702

ORDER OF REVOCATION

On April 13, 2017, the Kentucky Board of Medical Licensure (hereinafter "the Board"), acting by and through its Hearing Panel A, took up this case for final action. The members of Panel A reviewed the Complaint, filed December 12, 2016; the hearing officer's Recommended Order Granting Motion for Default Ruling, dated February 16, 2017; and an April 13, 2017 memorandum from the Board's counsel. The licensee, Stephen Scott Brown, M.D., did not file exceptions to the hearing officer's recommended order and did not appear before the Panel.

Having considered all the information available and being sufficiently advised, Hearing Panel A ACCEPTS the hearing officer's recommended findings and ADOPTS those findings and INCORPORATES them BY REFERENCE into this Order; Hearing Panel A FURTHER ACCEPTS AND ADOPTS the hearing officer's Recommended Order. (Attachment) Having considered all of the sanctions available under KRS 311.595 and the nature of the violations in this case, Hearing Panel A has determined that revocation is the appropriate sanction. Accordingly, Hearing Panel A ORDERS:

- The license to practice medicine held by Stephen Scott Brown, M.D., is hereby REVOKED and he shall not perform any act which constitutes the "practice of medicine," as that term is defined by KRS 311.550(10) – the diagnosis, treatment, or correction of any and all human conditions, ailments, diseases, injuries, or infirmities by any and all means, methods, devices, or instrumentalities – in the Commonwealth of Kentucky;
- 2. The provisions of KRS 311.607 SHALL apply to any petition for reinstatement filed by the licensee; and

3. Pursuant to KRS 311.565(1)(v), the licensee SHALL REIMBURSE the costs of these proceedings in the amount of \$218.75, prior to filing any petition for reinstatement of his license to practice medicine in the Commonwealth of Kentucky.

SO ORDERED on this 17th day of April, 2017.

C. WILLIAM BRISCOE, M.D. CHAIR, HEARING PANEL A

CERTIFICATE OF SERVICE

I certify that the original of the foregoing Order of Revocation was delivered to Mr. Michael S. Rodman, Executive Director, Kentucky Board of Medical Licensure, 310 Whittington Parkway, Suite 1B, Louisville, Kentucky 40222; a copy was mailed to Thomas J. Hellmann, Esq., Hearing Officer, 810 Hickman Hill Road, Frankfort, Kentucky 40601 and a copy was sent via certified mail return-receipt requested to the licensee, Stephen Scott Brown, M.D., License No. 45876, 2715 Guyan Avenue, Huntington, West Virginia 25702 on this day of April, 2017.

Leanne K. Diakov General Counsel

Kentucky Board of Medical Licensure 310 Whittington Parkway, Suite 1B Louisville, Kentucky 40222 Tel. (502) 429-7150

EFFECTIVE DATE AND APPEAL RIGHTS

Pursuant to KRS 311.593(1) and 13B.120, the effective date of this Order will be thirty (30) days after this Order of Revocation is received by the licensee.

The licensee may appeal from this Order, pursuant to KRS 311.593 and 13B.140-.150, by filing a Petition for Judicial Review in Jefferson Circuit Court within thirty (30) days after this Order is mailed or delivered by personal service. Copies of the petition shall be served by the licensee upon the Board and its General Counsel or Assistant General Counsel. The Petition shall include the names and addresses of all parties to the proceeding and the agency involved, and a statement of the grounds on which the review is requested, along with a copy of this Order.

COMMONWEALTH OF KENTUCKY BOARD OF MEDICAL LICENSURE CASE NO. 1768

FEB 2 1 2017

K.B.M.L.

IN RE: THE LICENSE TO PRACTICE MEDICINE IN THE COMMONWEALTH OF KENTUCKY HELD BY STEPHEN SCOTT BROWN, M.D., LICENSE NO. 45876, 2715 GUYAN AVENUE, HUNTINGTON, WEST VIRGINIA 25702

RECOMMENDED ORDER GRANTING MOTION FOR DEFAULT RULING

This action is before the hearing officer on the *Motion for Default Ruling* filed by the Kentucky Board of Medical Licensure. The licensee, Dr. Stephen Scott Brown, has not filed a response, and he did not respond to the hearing officer's order directing him to file a response to the *Complaint* and to the *Motion for Default Ruling*. *Order Requiring Filing of Responses*. After reviewing the Board's motion, the hearing officer finds it has substantial merit and that Dr. Brown is in default. Therefore, the hearing officer recommends the Board issue a Final Order finding Dr. Brown in default and guilty of the allegations set forth in the *Complaint*. The hearing officer further recommends the Board take any appropriate action against Dr. Brown's license for his violations of the Board's statutes governing the practice of medicine. In support of his recommendation the hearing officer states the following:

On December 12, 2016, the Board issued the *Complaint* alleging that Dr. Brown violated KRS 311.595(9), as illustrated by KRS 311.597(4). *Complaint*, page 4. In support of that charge the Board alleged Dr. Brown engaged in misconduct relating to his prescribing practices for two patients, Patients A and B. *Complaint*, pages 1-3. The Board also alleged that Dr. Brown abandoned those and other patients by closing his medical practice without notifying them, and the Board further alleged that Dr. Brown failed to produce medical records in response to the

Board's subpoena that was issued as part of the investigation of his medical practice. Complaint, pages 1-4.

Dr. Brown was served with the *Complaint* on December 16, 2016, at his address of record with the Board. *Complaint*, Attachment. When he did not file a response to the charges by the deadline set forth in KRS 311.591(4), the Board filed its *Motion for Default Ruling*. Shortly thereafter, the hearing officer issued an order requiring Dr. Brown to file by February 9, 2017, responses to the *Complaint* and the Board's motion. *Order Requiring Filing of Responses*. Dr. Brown has not filed anything in response to the Board's motion or the hearing officer's order.

Therefore, pursuant to the provisions of KRS 13B.080(6) and KRS 13B.090(2), the hearing officer finds Dr. Brown is in default. In addition, under the provisions of KRS 311.591(4), the Board may take Dr. Brown's failure to respond to the allegations against him "as an admission of the charges." Based upon the factual allegations in the *Complaint* and his admission to those allegations, Dr. Brown is in violation of KRS 311.595(9), as illustrated by KRS 311.597(4).

Due to the hearing officer's issuance of a recommended order in this action, the administrative hearing scheduled for March 7 and 8, 2017, is canceled.

RECOMMENDED ORDER

Since Dr. Stephen Scott Brown is in default, the hearing officer recommends the Board issue a Final Order finding the factual allegations against Dr. Brown to be true and that he has violated KRS 311.595(9), as illustrated by KRS 311.597(4). The hearing officer also recommends the Board take any appropriate action against Dr. Brown's license for those violations.

NOTICE OF EXCEPTION AND APPEAL RIGHTS

Pursuant to KRS 13B.110(4) a party has the right to file exceptions to this recommended decision:

A copy of the hearing officer's recommended order shall also be sent to each party in the hearing and each party shall have fifteen (15) days from the date the recommended order is mailed within which to file exceptions to the recommendations with the agency head.

A party also has a right to appeal the Final Order of the agency pursuant to KRS 13B.140(1) which states:

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All final orders of an agency shall be subject to judicial review in accordance with the provisions of this chapter. A party shall institute an appeal by filing a petition in the Circuit Court of venue, as provided in the agency's enabling statutes, within thirty (30) days after the final order of the agency is mailed or delivered by personal service. If venue for appeal is not stated in the enabling statutes, a party may appeal to Franklin Circuit Court or the Circuit Court of the county in which the appealing party resides or operates a place of business. Copies of the petition shall be served by the petitioner upon the agency and all parties of record. The petition shall include the names and addresses of all parties to the proceeding and the agency involved, and a statement of the grounds on which the review is requested. The petition shall be accompanied by a copy of the final order.

Pursuant to KRS 23A.010(4), "Such review [by the circuit court] shall not constitute an appeal but an original action." Some courts have interpreted this language to mean that summons must be served upon filing an appeal in circuit court.

SO RECOMMENDED this 16 day of February, 2017.

THOMAS J. HELLMANN

HEARING OFFICER

810 HICKMAN HILL RD

FRANKFORT KY 40601

(502) 330-7338

thellmann@mac.com

CERTIFICATE OF SERVICE

I hereby certify that the original of this RECOMMENDATION was mailed this day of February, 2017, by first-class mail, postage prepaid, to:

JILL LUN
KY BOARD OF MEDICAL LICENSURE
HURSTBOURNE OFFICE PARK STE 1B
310 WHITTINGTON PKWY
LOUISVILLE KY 40222

for filing; and a true copy was sent by first-class mail, postage prepaid, to:

LEANNE K DIAKOV
GENERAL COUNSEL
KY BOARD OF MEDICAL LICENSURE
HURSTBOURNE OFFICE PARK STE 1B
310 WHITTINGTON PKWY
LOUISVILLE KY 40222

STEPHEN SCOTT BROWN MD 2715 GUYAN AVENUE HUNTINGTON WV 25702

THOMAS J. HELLMANN

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COMMONWEALTH OF KENTUCKY BOARD OF MEDICAL LICENSURE CASE NO. 1768

IN RE: THE LICENSE TO PRACTICE MEDICINE IN THE COMMONWEALTH OF KENTUCKY HELD BY STEPHEN SCOTT BROWN, M.D., LICENSE NO. 45876, 2715 GUYAN AVENUE, HUNTINGTON, WEST VIRGINIA 25702

COMPLAINT

Comes now the Complainant Russell L. Travis, M.D., Chair of the Kentucky Board of Medical Licensure's Inquiry Panel B, and on behalf of the Panel which met on November 17, 2016, states for its Complaint against the licensee, Stephen Scott Brown, M.D., as follows:

- At all relevant times, Stephen Scott Brown, M.D., was licensed by the Board to practice medicine within the Commonwealth of Kentucky.
- 2. The licensee's medical specialty is psychiatry.
- 3. On or about March 5, 2016, the Board received a grievance in which Patient A alleged patient abandonment by the licensee. According to Patient A, she was referred to the licensee by Counselor's Clinical Cottage for treatment of bipolar disorder, mixed manic depression, and severe anxiety all diagnoses for which she has been treated since 1993; at her first appointment in November 2015, the licensee prescribed her Xanax for her anxiety but stated that he wanted to "handle one problem at a time"; she was given a second appointment for December 2015, she went to his office and found the doors locked; the patient called the licensee and left several messages; when the licensee called her back, he stated that he was sick and offered to call in her prescription for Xanax; after that, the licensee did

not reopen his office, did not give notice of his intent to close or move his practice and did not return her calls.

* Compage

- 4. The medical investigator interviewed Jade Maddox, owner/operator of Counselor's Clinical Cottage ("CCC"), who stated substantially as follows: the licensee contacted CCC to inquire about opening a buprenorphine clinic in the area; he visited CCC on two occasions to observe and speak with CCC physicians; CCC agreed to refer thirty (30) patients to him for treatment; after referral, patients reported to CCC that the licensee was the only provider in his clinic and that it appeared to be an apartment; and shortly afterwards, patients reported that the licensee abandoned them.
- 5. CCC employee, Becky Davis, provided a written statement in which she stated substantially as follows: after patients reported that they were unable to locate the licensee for follow up appointments, she made contact with the licensee by having someone page him at a hospital; the licensee told her that he closed his office due to a "financial catastrophe" and that he had not referred the patients to other psychiatrists because "they were all reckless"; when asked, the licensee stated that he was "working on" how patients could retrieve their patient records from him but could not provide details and then he hung up without further explanation.
- 6. Patient B submitted a written statement in which she stated substantially as follows: She was referred to the licensee by her counselor. When she met the licensee for the first appointment, his office was in an apartment building, an empty room with only a coffee table, three chairs and a phone; the licensee's hair was a mess, his pupils dilated and he looked "high." The licensee offered Patient

B Xanax and Klonopin and stated that the DEA should not have a say in what he prescribes. The licensee did not show for Patient B's second appointment but phoned in her medication without notifying her. The licensee was late for Patient B's third appointment. After the licensee opened a suboxone clinic patients were lined up in the hallway and there was a phone number taped to the licensee's office door; when Patient B called the number, a man stated that he was looking for the licensee because he would prescribe suboxone and xanax. The licensee failed to respond to Patient B's calls and emails when her medications ran out and as a result she became very sick coming off of her medication.

- 7. The medical investigator interviewed Marc Spelar, M.D., Prometheus Mentis Psych, PLLC, who stated substantially as follows: he provided the financial backing for the licensee's failed clinic and is out a substantial amount of money; the licensee stopped seeing patients without explanation; and he has tried to contact the licensee several times to discuss the money he is owed but the licensee will not return his calls.
- 8. On or about August 22, 2016, Stephanie Johnson, PharmD., of the Office of Inspector General, Drug Enforcement and Professional Practices Branch of the Cabinet for Health and Family Services ("Drug Enforcement") reviewed and analyzed the licensee's KASPER records (dated June 1, 2015 through January 31, 2016) and found that the majority of medications prescribed were buprenorphine products and other controlled substances appropriate for the practice of psychiatry. Ms. Johnson identified twelve (12) patient charts for further investigation by the Board.

- The Board served a subpoena upon the licensee for the identified twelve (12)
 patient charts, setting a deadline of September 9 for production of the records.
- 10. On September 2, 2016, the licensee acknowledged receipt of the subpoena and requested a two-week extension, stating "I am in the process of retrieving files and am not sure I will have all the complete patient records from the list provided by September 9th."
- 11. The Board granted the licensee a 7-day extension to produce the subpoenaed records.
- 12. On September 16, the licensee e-mailed the medical investigator and stated: "It seems that those records were destroyed by shredding after they became water damaged and illegible after a frozen water pipe burst in the winter of 2016. Therefore I am unable to comply with your request."
- 13. The licensee failed to respond to follow-up inquiry from the Board's medical investigator.
- 14. By his conduct, the licensee has violated KRS 311.595(9), as illustrated by KRS 311.597(4). Accordingly, legal grounds exist for disciplinary action against his Kentucky medical license.
- 15. The licensee is directed to respond to the allegations delineated in the Complaint within thirty (30) days of service thereof and is further given notice that:
 - (a) His failure to respond may be taken as an admission of the charges;
 - (b) He may appear alone or with counsel, may cross-examine all prosecution witnesses and offer evidence in his defense.

16. NOTICE IS HEREBY GIVEN that a hearing on this Complaint is scheduled for March 7 & 8, 2017 at 9:00 a.m., Eastern Standard Time, at the Kentucky Board of Medical Licensure, Hurstbourne Office Park, 310 Whittington Parkway, Suite 1B, Louisville, Kentucky 40222. Said hearing shall be held pursuant to the Rules and Regulations of the Kentucky Board of Medical Licensure and pursuant to KRS Chapter 13B. This hearing shall proceed as scheduled and the hearing date shall only be modified by leave of the Hearing Officer upon a showing of good cause.

WHEREFORE, Complainant prays that appropriate disciplinary action be taken against the license to practice medicine held by STEPHEN SCOTT BROWN, M.D.

This 12th day of December, 2016.

RUSSELL L. TRAVIS, M.D. CHAIR, INQUIRY PANEL B

Russel & Trais M.D.

CERTIFICATE OF SERVICE

I certify that the original of this Complaint was delivered to Mr. Michael S. Rodman, Executive Director, Kentucky Board of Medical Licensure, 310 Whittington Parkway, Suite 1B, Louisville, Kentucky 40222; and a copy was mailed to Thomas J. Hellmann, Esq., 810 Hickman Hill Road, Frankfort, Kentucky 40601 and mailed via certified mail return-receipt requested to Stephen Scott Brown, M.D., 2715 Guyan Avenue, Huntington, West Virginia 25702 on this 12th day of December, 2016.

LEANNE K. DIAKOV

General Counsel

Kentucky Board of Medical Licensure 310 Whittington Parkway, Suite 1B Louisville, Kentucky 40222

(502) 429-7150